Local Government Type: ☑ City ☐ Township ☐ Village ☐	Other	Local Government Nam City of Ypsilanti, Michiga			County Wayne		
Audit Date	Opinion Da			Date Accountant R		od To State:	
					•	eu 10 State.	
June 30, 2004 We have audited the financial statements	October 8,			December 16, 2004		renared in acc	ordano
with the Statements of the Governmental Counties and Local Units of Government	I Accountir	ng Standards Board (GAS	$\mathrm{SB})$ and the $\mathcal L$	Iniform Reporting I			
We affirm that: 1. We have complied with the <i>Bulletin f</i> or the second of the second			nment in Micl	nigan as revised.			
We further affirm the following. "Yes" res	ponses hav	ve been disclosed in the fi	nancial stater	nents, including the	notes, or in th	he report of co	mmer
yes	nt units/fun ulated defice es of non-coviolated the er the Emer ds deposits P.A. 55 of 1 is been delire violated the the current frement, no es credit cal	low: ids/agencies of the local usits in one or more of this use compliance with the Uniform econditions of either an organcy Municipal Loan Action with the Uniform economic ments which do not 1982, as amended [MCL and the constitutional requirement of tyear. If the plan is more contributions are due (pards and has not adopted a sed an investment policy and the contributions are due)	nit's unreserv rm Accountin der issued un et. t comply with 38.1132]) evenues that ent (Article 9,5 e than 100% id during the an applicable	ed fund balances/rig and Budgeting A der the Municipal F statutory requirem were collected for Section 24) to fund a funded and the over year).	etained earnin ct (P.A. 2 of 1 inance Act or ents. (P.A. 20 another taxing current year ea erfunding cred	ngs (P.A. 275 of 968, as amerits requirement of 1943, as a gunit. arned pension dits are more	nded). nts, or amend benef than t
We have enclosed the following:				Enclosed	To Be Forwarde	d Requ	
The letter of comments and recommend	ations.]
Reports on individual federal assistance	programs	(program audits).]
Single Audit Reports (ASLGU).					\boxtimes]
Certified Public Accountant (Firm Name)	: PI	ante & Moran	PLLC				
Street Address			City		State	ZIP	
350 S. Main Street, Suite 200 Ann Arbor MI 48104					48104		
Accountant Signature Alente & Morse, PLLO							

Financial Report
with Supplemental Information
June 30, 2004



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Independent Auditor's Report

To the Honorable Mayor and Members of the City Council City of Ypsilanti, Michigan

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Ypsilanti as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Ypsilanti's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Ypsilanti as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable thereof, for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis, retirement system schedules of funding progress and employer contributions, and the budgetary comparison schedules as identified in the table of contents are not required parts of the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.



To the Honorable Mayor and Members of the City Council City of Ypsilanti, Michigan

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Ypsilanti's basic financial statements. The accompanying other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The other supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with Government Auditing Standards, we have also issued our report dated October 8, 2004 on our consideration of the City of Ypsilanti's control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide opinions on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Plante & Moran, PLLC

October 8, 2004



Management's Discussion and Analysis

Our discussion and analysis of the City of Ypsilanti's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2004. Please read it in conjunction with the City's financial statements.

Financial Highlights

As discussed in further detail in this discussion and analysis, the following represents the most significant financial highlights for the year ended June 30, 2004:

- State-shared revenue, the second largest revenue source in the General Fund, was reduced over the last few years by the State of Michigan. The City reacted by eliminating all programming services in the Recreation Department, affecting Parkridge Community Center, the Senior Center, Rutherford Municipal Pool, and mobile programming. In addition, the position of deputy police chief was eliminated and police field services staffing was reduced from 45 to 40 positions. A building inspector position was also eliminated, and the general training budget was eliminated, all of which resulted in maintaining the fund balance near the prior year's level.
- The City continued its long-term investment of road infrastructure by issuing water and sewer bonds through the Drinking Water Revolving Fund; general obligation taxable capital improvement bonds for the Water Street project; and DDA general obligation limited tax bonds to improve City parking lots.

Using this Annual Report

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services.

The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operations in more detail than the government-wide financial statements by providing information about the City's most significant funds. The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.



Management's Discussion and Analysis (Continued)

The City as a Whole

The following table shows, in a condensed format, the net assets as of the current date and compared to the prior year (in thousands of dollars):

TABLE I

	Governmental Activities					
		2004	2003			
		s)				
Assets						
Current assets	\$	17,954	\$	35,761		
Noncurrent assets		90,334		62,305		
Total assets		108,288		98,066		
Liabilities						
Current liabilities		9,448		6,333		
Long-term liabilities		62,191		52,327		
Total liabilities		71,639		58,660		
Net Assets						
Invested in capital assets and joint venture - Net						
of related debt		1,901		1,188		
Restricted		6,247		12,305		
Unrestricted		28,501		25,913		
Net Assets	<u>\$</u>	36,649	\$	39,406		

The City's combined net assets decreased approximately 7 percent from a year ago. There were large increases in total assets and total liabilities due to the issuance of various bonds, and debt in the current year due to the investment in various capital improvements in the community.



Management's Discussion and Analysis (Continued)

The following table shows the changes of the net assets during the current year and compared to the prior year (in thousands of dollars):

	Governmental Activities			
	2004			2003
Revenue		(in thou	ısanc	ls)
Program revenue:				
Charges for services	\$	1,683	\$	1,521
Operating grants and contributions		2,504		3,162
Capital grants and contributions		4,421		2,250
General revenue:				
Property taxes		9,630		9,197
State-shared revenue		3,316		3,668
Unrestricted investment earnings		452		457
Decrease in fair value of investments		(290)		-
Increase in fair value of joint venture		6,472		-
Franchise fees		174		173
Special item - Loss on land held for resale		(7,788)		-
Special item - Gain on sale of capital assets and land		34		28
Total revenue		20,608		20,456
Program Expenses				
General government		1,419		1,581
Public safety		7,430		6,584
Community maintenance		7,795		6,865
Highways, streets, and bridges		2,102		617
Culture and recreation		1,208		1,012
Health and welfare		826		569
Interest on long-term debt		2,584		1,614
Total program expenses		23,364		18,842
Change in Net Assets	\$	(2,756)	\$	1,614



Management's Discussion and Analysis (Continued)

The City's net assets decreased during the current year as a result of various factors. Total governmental revenues increased, despite decreases in operating grants, State-shared revenue, fair value of investments, and market value of land held for resale. The increase in the revenues was due primarily to the continuing increase in property taxes as a result of growth in the City's taxable values. On the other hand, expenses increased during the year. The paving and water main projects are nearing completion and the increase is the result of finishing up the projects. Debt service also increased due to the principal and interest charges of additional bonds issued this year. Health care costs and property insurance rates continued to increase. To offset this, the City closely monitored its spending in all other areas throughout the year. Purchases of police cars were postponed, office supply spending was limited, and various other spending was cut by all departments, including leaving positions vacant due to attrition. Contributions to the motorpool and workers' compensation funds were also reduced.

The City's Funds

Our analysis of the City's major funds follows the government-wide financial statements. The fund financial statements provide detail information about the most significant funds, not the City as a whole. The City Council creates funds to help manage money for specific purposes as well as to show accountability for certain activities, such as special property tax millages.

General Fund Budgetary Highlights

Over the course of the year, the City amended the budget to take into account various events occurring during the year. However, City administration, building, and public works exceeded the amended budget due to the accrual of wages at year end. Other departments overall stayed below budget, resulting in total expenditures being below the amended budget. The increase in transfers and contribution represents the transfer of the PSAP 911 fund balance to the Drug Forfeiture Fund. Recreation expenditures increased due to Parkridge programming supported by EMU and Washtenaw County grants.

Capital Asset and Debt Administration

At the end of 2004, the City had over \$21,000,000 invested in a broad range of capital assets including land, land improvements, sidewalks, police and fire equipment, various other vehicles and equipment, and roads. In addition, the City had approximately \$28,000,000 invested in the YCUA joint venture as explained in Note 11.

The City continued to receive an excellent rating from Moody's investor services and Standard and Poor's. The stated rating reflects the City's stable economic base, continued planned debt issuance, and the trend of a stable, well-managed financial operation.



Management's Discussion and Analysis (Continued)

Economic Factors and Next Year's Budgets and Rates

The City's spending budget for next year is \$1,500,000 less than fiscal year 2003-2004. There are several reasons for the reduction. The biggest change was the removal of the Environmental Services budget from the General Fund. After this adjustment and reducing expenses to balance the budget, the City eliminated 1.5 positions at the City Clerk and Treasurer's office; extra duty pay (overtime) at the Fire Department was eliminated; and wage increases were not given for all employees. In addition, the contribution to the motorpool was reduced.

The Recreation Department is operating through donations and grants. Property tax revenues are projected to increase approximately 2 percent. This can be accomplished because of the strong growth in our tax base. However, because of the impact of Proposal A, the City needs to continue to watch its budget very closely. The state-wide Tax Reform Act limits growth in taxable value on any individual property to the lesser of inflation or 5 percent. Because some properties increase in value by less than inflation, the mathematical result of this is that the total taxable value for the City will grow by less than inflation, before considering new property additions. This year the City sought the help of the Blue Ribbon Committee to study the finances of the City. The committee was appointed to examine the fiscal condition of the City by reviewing the long- and short-term fiscal challenges that threaten the delivery of necessary city services. The committee is charged with recommending short- and long-term strategies to address these challenges, which may include potential reductions/elimination of services and potential revenue increases. The committee recently recommended that the City Council conduct a study to determine the benefits of implementing a city income tax.

Contacting the City's Management

This financial report is intended to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the Clerk's office at 734.483.1100.



Statement of Net Assets June 30, 2004

	Primary	
	Government	
	Governmental	Component
	Activities	Units
		-
Assets		
Cash and cash equivalents (Note 3)	\$ 13,574,261	\$ 839,565
Investments (Note 3)	6,829,337	557,408
Land/Building held for resale (Note 13)	7,144,536	-
Receivables:		
Special assessments	103,413	-
Accrued interest and other	338,647	975
Due from other governmental units	1,232,668	600
Lease receivable (Note 11)	26,828,829	-
Prepaid expenses and other assets	5,048	-
Inventory	128,608	-
Restricted assets (Note 3)	2,571,138	-
Investment in joint venture (Note 11)	28,070,144	-
Capital assets - Net (Note 5):		
Nondepreciable	8,256,866	53,200
Depreciable	13,204,960	1,123,912
Total assets	108,288,455	2,575,660
Liabilities		
Accounts payable	2,625,898	17,396
Accrued and other liabilities	2,702,500	3,158
Due to other governmental units	1,638,620	84,889
Deferred revenue (Note 4)	270,543	-
Noncurrent liabilities (Note 8):		
Due within one year	2,210,078	50,594
Due in more than one year	62,191,321	1,672,792
Total liabilities	71,638,960	1,828,829
Net Assets		
Invested in capital assets - Net of related debt	1,901,299	448,726
Restricted:		
Retiree benefits	648,352	-
Streets and highways	2,599,205	-
Debt service	2,999,643	-
Unrestricted	28,500,996	298,105
Total net assets	\$ 36,649,495	\$ 746,831



			Program Revenues					
	Expenses		_	Charges for Grants and		Operating s for Grants and		apital Grants and contributions
Functions/Programs								
Primary government - Governmental activities:								
General government	\$	1,419,098	\$	472,612	\$	119,776	\$	178,665
Public safety		7,429,566		572,581		312,299		68,142
Community maintenance		7,794,953		586,563		128,243		2,229,865
Highways, streets, and bridges		2,102,452		-		1,322,406		196,719
Culture and recreation		1,208,152		51,059		_		-
Health and welfare		825,539		-		621,783		_
Interest on long-term debt		2,583,923						1,747,516
Total primary government -								
Governmental activities	\$ 2	23,363,683	\$	1,682,815	\$	2,504,507	\$	4,420,907
Component units:								
Downtown Development Authority	\$	392,566	\$	_	\$	78,77 I	\$	_
Depot Town Downtown Development Authority		64,482		-		-		-
Economic Development Corporation		93,186		-		-		-
Brownfield Redevelopment Authority		98,124		14,516		93,975		-
Total component units	\$	648,358	\$	14,516	\$	172,746	\$	

General revenues:

Property taxes (Note 1)

State-shared revenues

Unrestricted investment earnings

Decrease in fair value of investments

Increase in fair value of joint venture

Franchise fees

Special items:

Reduction in the market value of land held for resale (Note 13)

Gain (loss) on sale of capital assets and land

Total general revenues and special items

Change in Net Assets

Net Assets - Beginning of year

Net Assets - End of year

Statement of Activities Year Ended June 30, 2004

Ν	et (Expense)		
F	Revenue and		
Cł	nanges in Net		
	Assets		
	Primary		
(Government		
G	overnmental	Co	mponent
	Activities		Units
\$	(648,045)	\$	-
	(6,476,544) (4,850,282)		-
	(583,327)		-
	(1,157,093)		-
	(203,756)		-
	(836,407)		_
	(14,755,454)		-
_	- - - -		(313,795) (64,482) (93,186) 10,367
	-		(461,096)
	9,629,815		327,566
	3,315,852 452,008		9,326
	(290,378)		-
	6,471,736		_
	173,987		-
	(7,788,399)		-
	34,650		(416,080)
	11,999,271		(79,188)
	(2,756,183)		(540,284)
	39,405,678		1,287,115
\$	36,649,495	\$	746,831



	 General	La	nd Revolving	2002 General Obligation Capital Improvement Bonds		2003-B Capital Improvement Bonds	
Assets							
Cash and cash equivalents (Note 3) Investments (Note 3) Land held for resale (Note 13)	\$ 1,313,894 2,019,340	\$	849,742 - 4,218,852	\$	- - 193,305	\$	- - 2,732,379
Receivables: Special assessments	81,828		-		-		-
Accrued interest and other Due from other funds (Note 6) Due from other governmental units	316,048 475,566 9,567		- - 24,741		- - -		- - -
Inventory Restricted assets (Note 3)	 113,431		-		- -		- -
Total assets	\$ 4,329,674	<u>\$</u>	5,093,335	\$	193,305	\$	2,732,379
Liabilities and Fund Balances (Deficit)	_		_		_		_
Liabilities							
Accounts payable	\$ 704,487	\$	9,696	\$	-	\$	-
Accrued and other liabilities	635,188		777,282		97,426		446,292
Due to other funds (Note 6)	83,093		-		-		-
Due to other governmental units	68,526		-		-		-
Deferred revenue (Note 4)	 127,086		104,090				
Total liabilities	1,618,380		891,068		97,426		446,292
Fund Balances (Deficit) Reserved, reported in: General Fund:							
Debt service	350,161		-		-		-
Police training fund	14,150		-		-		-
Inventory	113,431		-		-		-
Capital Projects Funds:							
Unspent bond proceeds	-		-		-		-
Debt service	-		-		-		-
Capital projects (Note 5) Land held for resale	-		4 210 052		-		- 2 722 270
Debt Service Funds - Debt service	-		4,218,852		193,305		2,732,379
Unreserved, reported in: General Fund:	-		-		_		
Designated (Note 15)	1,318,413		-		-		-
Undesignated	915,139		-		-		-
Special Revenue Funds:							
Designated (Note 15)	-		-		-		-
Undesignated	-		-		- (0= 40.0		- (444.00=)
Capital Projects Funds	 		(16,585)		(97,426)		(446,292)
Total fund balances (deficit)	 2,711,294	_	4,202,267		95,879		2,286,087
Total liabilities and fund balances (deficit)	\$ 4,329,674	\$	5,093,335	\$	193,305	\$	2,732,379



Governmental Funds Balance Sheet June 30, 2004

20	003 General	20	03-D Water		Nonmajor		Total
	Obligation	S	Supply and	G	overnmental	G	overnmental
С	onstruction	Se	wage Bonds		Funds		Funds
\$	4,870,010	\$	656,395	\$	5,426,485	\$	13,116,526
	-		-		2,042,805		4,062,145
	-		-		-		7,144,536
	_		_		21,585		103,413
	_		_		22,599		338,647
	538,021		_		148,092		1,161,679
	, -		_		559,504		593,812
	-		_		, <u>-</u>		113,431
			10,037		2,561,101		2,571,138
\$	5,408,031	\$	666,432	\$	10,782,171	\$	29,205,327
<u>-</u>		<u>-</u>		<u>-</u>		<u>-</u>	
\$	880,445	\$	606,243	\$	425,027	\$	2,625,898
	-		-		33,775		1,989,963
	-		549,811		528,775		1,161,679
	-		-		1,570,094		1,638,620
				_	200,493		431,669
	880,445		1,156,054		2,758,164		7,847,829
	_		_		_		350,161
	_		_		_		14,150
	_		_		_		113,431
							,
	-		-		2,832,019		2,832,019
	-		-		445,636		445,636
	4,527,586		-		-		4,527,586
	-		-		-		7,144,536
	-		-		2,203,846		2,203,846
							1 210 412
	-		-		-		1,318,413
	-		-		-		915,139
	-		-		1,477,769		1,477,769
	-		-		2,069,255		2,069,255
			(489,622)	_	(1,004,518)	_	(2,054,443)
	4,527,586		(489,622)		8,024,007		21,357,498
\$	5,408,031	\$	666,432	\$	10,782,171	\$	29,205,327



Governmental Funds Reconciliation of Fund Balances to the Statement of Net Assets Year Ended June 30, 2004

Total Fund Balances for Governmental Funds	\$ 21,357,498
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the funds	19,988,056
Lease receivable from joint venture is not a financial resource and is not reported in the funds	26,828,829
Revenue-sharing due from State not received within 60 days of year end is not available currently and is not reported in the funds	638,856
Special assessment receivables are expected to be collected over several years and are not available to pay for current year expenditures	103,413
Grants not received within 60 days of year end are not available currently and are not reported in the funds	57,713
Compensated absences are not due and payable in the current period and are not reported in the funds	(940,535)
Interest amounts on long-term liabilities are not payable until due in the funds	(691,655)
Long-term liabilities are not due and payable in the current period and are not reported in the funds	(62,980,108)
Investment in joint venture is not a financial resource and is not reported in the funds	28,070,144
Internal Service Fund - Workers' compensation is included as part of governmental activities	564,688
Internal Service Fund - Motor Pool is included as part of governmental activities	 3,652,596
Net Assets of Governmental Activities	\$ 36,649,495



		General	La	and Revolving	(02 General Obligation Capital provement Bonds		03-B Capital nprovement Bonds
Revenue								
Property taxes	\$	8,361,286	\$	_	\$	_	\$	_
State-shared revenue	Ψ	3,351,506	Ψ	_	Ψ	_	Ψ	-
Federal grants		163,820		_		_		_
State grants		8,738		2,171,320		_		-
Licenses and permits		630,677		-		-		-
Charges for services		786,777		-		-		-
Other revenue		834,001		82,028		10,276		25,886
Decrease in fair value of investments		(149,078)	_					
Total revenue		13,987,727		2,253,348		10,276		25,886
Expenditures								
General administration		2,067,698		-		-		-
Public safety		7,390,727		-		-		-
Community maintenance		2,238,518		33,533		-		144,469
Culture and recreation		834,871		-		-		-
Social services		706		-		-		-
Highways, streets, and bridges		-		-		-		-
Other		186,970		-		-		-
Fringe benefits		754,956		<u>-</u>		-		-
Debt administration				2,087,708				119,249
Total expenditures	_	13,474,446		2,121,241				263,718
Excess of Revenue Over (Under) Expenditures		513,281		132,107		10,276		(237,832)
Other Financing Sources (Uses)								
Transfers in (Note 6)		20,387		2,073,633		_		118,999
Transfers out (Note 6)		(500,173)		(150,849)		(2,073,633)		-
Contributions from YCUA		- 1		- ′		· - ´		-
Contributions to YCUA		-		-		-		-
Issuance of debt				1,410,352				4,400,000
Total other financing sources (uses)		(479,786)		3,333,136		(2,073,633)		4,518,999
Extraordinary Item - Reduction in the market value								
of land held for resale (Note 13)				(3,901,244)		(938,702)		(1,995,080)
Net Change in Fund Balances (Deficit)		33,495		(436,001)		(3,002,059)		2,286,087
Fund Balances (Deficit) - Beginning of year		2,677,799	_	4,638,268	_	3,097,938		
Fund Balances (Deficit) - End of year	<u>\$</u>	2,711,294	\$	4,202,267	\$	95,879	\$	2,286,087

Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances (Deficit) Year Ended June 30, 2004

2003 General Obligation Construction	2003-D Water Supply and Sewage Bonds	Nonmajor Governmental Funds	Total Governmental Funds
\$ - - 196,719 - - - 95,242	\$ - - - - - - 1,771	\$ 1,318,993 1,324,484 104,103 82,268 - - 1,254,627	\$ 9,680,279 4,675,990 464,642 2,262,326 630,677 786,777 2,303,831 (149,078)
291,961	1,771	4,084,475	20,655,444
3,729,942 - - - - - - - 3,729,942 (3,437,981)	45,221 - - - - - - - - 45,221 (43,450)	833,706 8,192 4,142,791 - 104,103 1,211,559 - 3,016,893 9,317,244 (5,232,769)	2,901,404 7,398,919 10,334,474 834,871 104,809 1,211,559 186,970 754,956 5,223,850 28,951,812 (8,296,368)
- - - -	55,260 (3,389,754) 4,286,163	760,581 (248,945) 1,692,256 (5,266,960) 3,345,349	2,973,600 (2,973,600) 1,747,516 (8,656,714) 13,441,864
-	951,669	282,281	6,532,666
	<u>-</u>	(953,373)	(7,788,399)
(3,437,981)	908,219	(5,903,861)	(9,552,101)
7,965,567	(1,397,841)	13,927,868	30,909,599
\$ 4,527,586	\$ (489,622)	\$ 8,024,007	\$ 21,357,498



Governmental Funds

Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances (Deficit) of Governmental Funds to the Statement of Activities Year Ended June 30, 2004

Net Change in Fund Balances (Deficit) - Total Governmental Funds	\$ (9,552,101)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; in the statement of activities, these costs are allocated over their estimated useful lives as depreciation	5,619,927
Revenue-sharing is recorded in the statement of activities when the revenue is earned; it is not reported in the funds until collected or collectible within 60 days of year end	(86,841)
Special assessment revenues are recorded in the statement of activities when the assessment is set; they are not reported in the funds until collected or collectible within 60 days of	(21.149)
year end Grant revenues are recorded in the statement of activities when earned; they are not reported in the funds until collected or collectible within 60 days of year end	(21,168) 49,967
Receipt of amount from joint venture for payment of bonds is reported as revenue when received in the governmental funds and as the reduction of a receivable in the statement of activities	(260,000)
Payment to joint venture from the issuance of bonds is reported as expense when paid in the governmental funds and as an addition of a receivable in the statement of activities	5,517,165
Repayment of bond principal is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)	3,270,514
Accrued interest payable is recorded when due in governmental funds	(90,975)
Bond proceeds are not reported as financing sources on the statement of activities	(13,441,864)
Change in accumulated compensated absences is recorded when earned in the statement of activities	(18,247)
Equity interest in joint venture is not reported in the governmental funds	6,471,736
Internal Service Fund - Workers' compensation is also included as governmental activities	(331,800)
Internal Service Fund - Motor Pool is also included as governmental activities	 117,504
Change in Net Assets of Governmental Activities	\$ (2,756,183)



Proprietary Funds - Internal Service Funds Combined Statement of Net Assets June 30, 2004

Assets		
Current assets:		
Cash and cash equivalents (Note 3)	\$	457,735
Investments (Note 3)		2,767,192
Prepaid expenses and other assets		5,048
Inventory		15,177
Total current assets		3,245,152
Noncurrent assets - Capital assets		1,473,770
Total assets		4,718,922
Liabilities		
Current liabilities:		
Accrued and other liabilities		20,882
Current portion of long-term debt		111,740
Total current liabilities		132,622
Noncurrent liabilities - Long-term debt - Net of current portion		369,016
Total liabilities		501,638
Net Assets		
Investment in capital assets - Net of related debt		1,425,014
Unrestricted		2,792,270
Total net assets	<u>\$</u>	4,217,284



Proprietary Funds - Internal Service Funds Combined Statement of Revenue, Expenses, and Changes in Net Assets Year Ended June 30, 2004

Operating Revenue	
Equipment rental	\$ 1,047,061
Other	72,721
Total operating revenue	1,119,782
Operating Expenses	
Salaries and fringes	62,984
Gas, oil, and fuel	68,766
Depreciation	390,844
Operation and maintenance	118,907
Contractual services and fees	256,717
Insurance, claims, and other	353,578
Total operating expenses	1,251,796
Operating Loss	(132,014)
Nonoperating Revenue (Expenses)	
Interest income	56,758
Decrease in fair value of investments	(141,300)
Interest expense	(3,828)
Gain on disposal of assets	6,088
Total nonoperating expenses	(82,282)
Change in Net Assets	(214,296)
Net Assets - Beginning of year	4,431,580
Net Assets - End of year	\$ 4,217,284



Proprietary Funds - Internal Service Funds Combined Statement of Cash Flows Year Ended June 30, 2004

Cash Flows from Operating Activities		
Receipts from customers	\$	1,047,061
Payments to suppliers and vendors		(531,584)
Payments to employees		(55,645)
Claims paid		(116,463)
Other receipts		72,721
Net cash provided by operating activities		416,090
Cash Flows from Capital and Related Financing Activities		
Proceeds from sale of capital assets		6,088
Purchase of capital assets		(162,068)
Principal and interest paid on capital debt		(26,359)
Net cash used in capital and related financing activities		(182,339)
Cash Flows from Investing Activities		
Interest received		56,758
Purchase and sales of investments - Net		(2,908,492)
Net cash used in investing activities		(2,851,734)
Net Decrease in Cash and Cash Equivalents		(2,617,983)
Cash and Cash Equivalents - Beginning of year		3,075,718
Cash and Cash Equivalents - End of year	<u>\$</u>	457,735
Reconciliation of Operating Loss to Net Cash from Operating		
Activities		
Operating loss	\$	(132,014)
Adjustments to reconcile operating loss to net cash from		
operating activities:		
Depreciation and amortization		390,844
Changes in assets and liabilities:		
Prepaid and other assets		389
Inventory		(2,582)
Accrued and other liabilities		159,453
Net cash provided by operating activities	<u>\$</u>	416,090



Fiduciary Funds Statement of Net Assets June 30, 2004

	Police and Fire Retirement System		Trust and Agency Fund		
Assets Cash and cash equivalents (Note 3)	\$	548,811	\$	1,474	
Investments (Note 3)	Ψ	27,589,084	Ψ	-	
Accrued interest receivable		114,126			
Total assets		28,252,021	<u>\$</u>	1,474	
Liabilities					
Accounts payable		2,190	\$	-	
Accrued and other liabilities				1,474	
Total liabilities		2,190	\$	1,474	
Net Assets - Held in trust for pension and other employee benefits	<u>\$ 2</u>	28,249,831			

Fiduciary Funds Statement of Changes in Net Assets - Police and Fire Retirement System Year Ended June 30, 2004

Additions	
Investment income (expenses):	
Interest, dividends, and other	\$ 740,097
Net increase in fair value of investments	2,521,169
Investment expenses	(117,454)
Net investment income	3,143,812
Contributions - Employee	399,342
Total additions	3,543,154
Deductions	
Benefit payments	1,623,994
Refunds of contributions	163,243
Administrative expenses	45,620
Total deductions	1,832,857
Net Increase in Assets Held for Retirement Benefits	1,710,297
Net Assets Held in Trust for Retirement Benefits	
Beginning of year	26,539,534
End of year	\$ 28,249,831



Component Units Statement of Net Assets June 30, 2004

			De	pot Town						
		Downtown	Do	owntown	E	conomic	В	rownfield		
	De	evelopment	Dev	velopment	De	velopment	Red	evelopment		
		Authority	Α	uthority	Co	rporation		Authority		Total
						- F				
Assets										
Cash and cash equivalents (Note 3)	\$	611,410	\$	46,287	\$	181,193	\$	675	\$	839,565
Investments (Note 3)		557,408		-		-		-		557,408
Accounts receivable and other assets		975		-		-		-		975
Due from other governmental units		600		-		-		-		600
Property, plant, and equipment (Note 5)		966,412		157,500		53,200				1,177,112
Total assets		2,136,805		203,787		234,393		675		2,575,660
Liabilities										
Accounts payable		11,332		5,714		350		-		17,396
Accrued liabilities and other		3,158		-		-		-		3,158
Due to other governmental units		365		12,360		72,164		-		84,889
Noncurrent liabilities (Note 8):										
Due within one year		40,000		10,594		-		-		50,594
Due in more than one year	_	1,515,000		157,792					_	1,672,792
Total liabilities	_	1,569,855		186,460		72,514				1,828,829
Net Assets										
Investment in capital assets - Net of										
related debt		406,412		(10,886)		53,200		-		448,726
Unrestricted (Note 14)	_	160,538		28,213		108,679		675		298,105
Total net assets	\$	566,950	\$	17,327	\$	161,879	\$	675	\$	746,831



			Charges for	Oper	ating Grants/
E	xpenses		Services	Со	ntributions
\$	392,566	\$	<u>-</u>	\$	78,771
	64,482	-	_	·	-
	93,186		-		-
	98,124		14,516		93,975
\$	648,358	\$	14,516	\$	172,746

Program Revenues

Downtown Development Authority
Depot Town Downtown Development Authority
Economic Development Corporation
Brownfield Redevelopment Authority

Total governmental activities

General revenues (expenses):

Property taxes Interest and other Special item - Gain (loss) on sale of land

Total general revenues

Change in Net Assets

Net Assets - Beginning of year

Net Assets - End of year

Component Units Statement of Activities Year Ended June 30, 2004

(540,284)

1,287,115

746,831

Depot Town Downtown Downtown Economic **Brownfield** Redevelopment Development Development Development Authority Authority Corporation Authority Total \$ (313,795) \$ \$ \$ \$ (313,795)(64,482)(64,482)(93, 186)(93, 186)10,367 10,367 10,367 (313,795)(64,482)(93, 186)(461,096)255,786 71,780 327,566 1,503 9,326 7,462 361 19,071 (435, 151)(416,080)72,141 20,574 (79, 188)

(72,612)

234,491

161,879

(435, 151)

(424,784)

425,459

675

263,248

(50,547)

617,497

566,950

7,659

9,668

17,327

Net (Expense) Revenue and Changes in Net Assets



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies

The accounting policies of the City of Ypsilanti (the "City") conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City of Ypsilanti:

Reporting Entity

The City of Ypsilanti is governed by an elected seven-member council. The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Although blended component units are legal separate entities, in substance, they are part of the City's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City (see discussion below for description).

Blended Component Units

The Police and Fire Employees' Retirement System has been blended into the City's financial statements. The system is governed by a five-member pension board that includes three individuals chosen by the City Council. The system is reported as if it were part of the primary government because of the fiduciary responsibility that the City retains relative to the operations of the retirement system.

Discretely Presented Component Units

The following component units are reported within the component unit column in the combined financial statements. They are reported in a separate column to emphasize that they are legally separate from the City.

a. The Downtown Development Authority was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The Authority's governing body, which consists of nine individuals, is selected by the City Council. In addition, the Authority's budget is subject to approval by the City Council. A complete financial report for the Downtown Development Authority is not available.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

- b. The Depot Town Downtown Development Authority was created to correct and prevent deterioration in the Depot Town downtown district, encourage historical preservation, and to promote economic growth within the Depot Town downtown district. The Authority's governing body, which consists of nine individuals, is selected by the City Council. In addition, the Authority's budget is subject to approval by the City Council. A complete financial report for the Depot Town Downtown Development Authority is not available.
- c. The Economic Development Corporation was created to provide means and methods for the encouragement and assistance of industrial and commercial enterprises in relocating, purchasing, constructing, improving, or expanding within the City so as to provide needed services and facilities of such enterprises to the residents of the City. The Corporation's governing body, which consists of nine individuals, is selected by the City Council. A complete financial report for the Economic Development Corporation is not available.
- d. The Brownfield Redevelopment Authority was established pursuant to Public Act 381 of 1996. The Authority was created to promote revitalization of environmentally distressed areas within the boundaries of the City. The Authority is funded primarily by rental revenues. The Authority's governing body, which consists of nine individuals, is selected by the City Council. In addition, the Authority's budget is subject to approval by the City Council. A complete financial report for the Brownfield Redevelopment Authority is not available.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment.



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Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Program revenues include: (I) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

The City reports the following major governmental funds:

General Fund - The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Land Revolving Fund - The Land Revolving Fund accounts for activity related to the purchase and development of various properties located within the City. Revenues come from various grants and proceeds from sale of land.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

2002 General Obligation Capital Improvement Bonds, 2003-B Capital Improvement Bonds, 2003 General Obligation Construction, and 2003-D Water Supply and Sewage Bonds Funds - These funds account for construction and maintenance activity of specific roads and water projects within the City funded by the various bond issues.

Additionally, the City reports the following fund types:

Internal Service Funds - Internal Service Funds account for major machinery and equipment purchases and maintenance, as well as risk management services provided to other departments of the City on a cost reimbursement basis.

Police and Fire Retirement System Fund - The Police and Fire Retirement System Fund accounts for the activities of the police and fire employees' retirement system. This fund accumulates resources for pension benefit payments to qualified police and fire employees through the collection of property tax revenues.

Trust and Agency Fund - The Trust and Agency Fund is used to account for assets held by the City in a trustee capacity or as an agent for individuals, organizations, and other governments. The fund is custodial in nature (assets equal liabilities) and does not involve the measurement of results of operations.

Private sector standards of accounting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The City has elected not to follow private sector standards issued after November 30, 1989.

The effect of interfund activity has been eliminated from the government-wide financial statements.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of our proprietary funds relates to charges to other funds of the City for various services. Operating expenses for proprietary funds include the cost of these services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Assets, Liabilities, and Net Assets or Equity

Bank Deposits and Investments - Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value, based on quoted market price.

Receivables and Payables - In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." All trade receivables are shown net of allowance for uncollectible amounts.

Property Taxes - The 2003 taxable valuation of the City totaled approximately \$336.4 million, a portion of which is captured by the Downtown Development Authority. Property tax receivables are shown as net of allowance for uncollectible amounts. Property taxes are levied on each December I on the taxable valuation of property as of the preceding December 31. Taxes are considered delinquent on March I of the following year, at which time they are added to the county tax rolls.

	Millage Rate		Levy
Operating	19.0937	\$	6,422,511
Sanitation	2.7870		937,458
Police and Fire Pension Fund	1.7593		591,772
YCUA Debt	0.7887		265,294
Total General Fund	24.4287		8,217,035
Street Debt - Nonmajor Debt Service Funds	3.8533		1,296,127
Total primary government	28.2820	<u>\$</u>	9,513,162

Revenue shown on the financial statements for property taxes are net of related revenues, including administrative fees.

Inventories and Prepaid Items - Inventories in the General and Internal Service Funds are valued at cost, on a first-in, first-out basis, which approximates market value. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Restricted Assets - The City's outstanding bond issuances require amounts to be set aside for various upcoming debt service payments. These amounts have been classified as restricted assets.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Capital assets are depreciated using the straight-line method over the following useful lives:

Infrastructure 15 years
Buildings and improvements 5 to 70 years
Vehicles and equipment 3 to 20 years

Compensated Absences - It is the City's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. All sick and vacation pay is accrued when incurred in the government-wide financial statements (see Note 8). A liability for these amounts is reported in governmental funds only for employee terminations as of year end.

Long-term Obligations - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Fund Equity - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Note 2 - Stewardship, Compliance, and Accountability

Fund Deficits - The City has accumulated fund deficits in the 2003-D Water Supply and Sewage Bonds, 2004-B Water Supply and Sewer, and 2003-C Water Supply and Sewer Funds due to the timing of expenditures incurred versus bond issuances. City intends to issue bonds to cover the shortfall in these funds. In addition, the Community Development Block Grant fund has accumulated fund deficit due to the timing of grant revenue not being received within 60 days of year end.

Construction Code Fees - The City oversees building construction, in accordance with the State's Construction Code Act, including inspection of building construction and renovation to ensure compliance with the building codes. The City charges fees for these services. Beginning January I, 2000, the law requires that collection of these fees be used only for construction costs, including an allocation of estimated overhead costs. A summary of current year activity and the cumulative surplus generated since January I, 2000 is as follows:

Cumulative shortfall - Beginning of year		\$ (130,817)
Current year building permit revenue		399,316
Related expenses: Direct costs Estimated indirect costs	\$ 316,722 137,555	
Total construction code expenses		 454,277
Cumulative shortfall - End of year		\$ (185,778)



Notes to Financial Statements June 30, 2004

Note 3 - Deposits and Investments

The City is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The City has designated two banks for the deposit of local unit funds. The investment policy adopted by the Board in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government and bank accounts, CDs, and mutual funds, but not the remainder of State statutory authority as listed above.

The City of Ypsilanti's deposits and investment policies are in accordance with statutory authority.

At year end, the deposits and investments were reported in the basic financial statements in the following categories:

	Governmental		Total Primary	Component
	Activities	Fiduciary Funds	Government	Units
Cash and cash equivalents Investments Restricted assets	\$ 13,574,261 6,829,337 2,571,138	\$ 550,285 27,589,084	\$ 14,124,546 34,418,421 2,571,138	\$ 839,565 557,408
Total	\$ 22,974,736	\$ 28,139,369		\$ 1,396,973



Note 3 - Deposits and Investments (Continued)

The breakdown of governmental activities as shown in the fund-based statements is as follows:

					Total	
	Governmental			roprietary	Governmental	
	Funds			Funds	Activities	
Cash and cash equivalents Investments Restricted assets	\$	13,116,526 4,062,145 2,571,138	\$	457,735 2,767,192	\$ 13,574,261 6,829,337 2,571,138	
Nestricted assets		2,371,130	_		2,371,130	
Total	\$	19,749,809	\$	3,224,927	\$ 22,974,736	

The breakdown between deposits and investments for the City is as follows:

	Governmental		Total Primary	Component
	Activities	Fiduciary Funds	Government	Units
Bank deposits (checking accounts, savings accounts,				
and certificates of deposit) Investments in securities, mutual	\$ 16,140,799	\$ 550,285	\$ 16,691,084	\$ 839,515
funds, and similar vehicles Petty cash or cash on hand	6,829,337 4,600	27,589,084	34,418,421 4,600	557,408 50
Total	\$ 22,974,736	\$ 28,139,369	\$ 51,114,105	\$ 1,396,973

The bank balance of the City's total primary government deposits is \$17,053,488, of which \$200,000 is covered by federal depository insurance and the remainder was uninsured and uncollateralized. The component units' deposits had a bank balance of \$839,515. The federal depository insurance coverage pertains to all of the deposits of the City; hence the specific coverage pertaining to the component units, if any, is not determinable.

Investments are categorized into these three categories of credit risk:

Category I - Insured or registered, with securities held by the City or its agent in the City's name;

Category 2 - Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the City's name; and

Category 3 - Uninsured and unregistered, with securities held by the counterparty or by its trust department or agent but not in the City's name.



Note 3 - Deposits and Investments (Continued)

At year end, the City's investment balances were categorized as follows:

Category							
							Reported
							Amount
			2		3	((Fair Value)
		- ''-					
\$	-	\$	6,576,723	\$	-	\$	6,576,723
	-		5,652,696		-		5,652,696
			12,919,677				12,919,677
	-		25,149,096		-		25,149,096
		_	9,269,325				9,269,325
\$	_	\$	34,418,421	\$	_	\$	34,418,421
	_	- - -	- - -	\$ - \$ 6,576,723 - 5,652,696 - 12,919,677 - 25,149,096 - 9,269,325	\$ - \$ 6,576,723 \$ - 5,652,696 - 12,919,677 - 25,149,096 - 9,269,325	1 2 3 \$ - \$ 6,576,723 \$ - 5,652,696 - 12,919,677 - 25,149,096 9,269,325 -	\$ - \$ 6,576,723 \$ - \$ - 5,652,696 12,919,677 25,149,096 9,269,325 -

Mutual funds are not categorized because they are not evidenced by securities that exist in physical or book entry form. The mutual funds are registered with the SEC.

Component unit investments consist of Category 2 U.S. government securities totaling \$503,894 and uncategorized investments in mutual funds of \$53,514.

Included in the Police and Fire Retirement System's investments at June 30, 2004 are approximately \$496,000 of securities issued by the Government National Mortgage Association (GNMA). These investments are backed by the full faith and credit of the U.S. government. The yields provided by these mortgage-related securities historically have exceeded the yields on other types of U.S. government securities with comparable maturities, in large measure due to the potential for prepayment. Prepayment could result in difficulty in reinvesting the prepaid amounts in investments with comparable yields.

Also included in the System's investments at June 30, 2004 are approximately \$1,441,000 of securities issued by the Federal National Mortgage Association (FNMA) and approximately \$903,000 issued by the Federal Home Loan Mortgage Corporation (FHLMC). These investments are usually not backed by the full faith and credit of the U.S. government, but are generally considered to offer modest credit risks. The yields provided by these mortgage-related securities historically have exceeded the yields on other types of U.S. government securities with comparable maturities, in large measure due to the potential for prepayment. Prepayment could result in difficulty in reinvesting the prepaid amounts in investments with comparable yields.

Note 4 - Receivables/Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the various components of deferred revenue are as follows:

	Unavailable		U	Inearned	Total		
Special assessments	\$	103,413	\$	-	\$	103,413	
Grant not received within 60 days of year end Grant received prior to meeting all eligibility		57,713		-		57,713	
requirements				270,543		270,543	
Total	\$	161,126	\$	270,543	\$	431,669	

Note 5 - Capital Assets

Capital asset activity of the City's governmental activities was as follows:

	Balance		Additions and		Disposals and		Balance		
	J	uly 1, 2003	Re	classifications	Ad	Adjustments		ine 30, 2004	
Governmental activities:									
Capital assets not being depreciated:									
Land	\$	755,585	\$	-	\$	-	\$	755,585	
Construction in progress	_	2,492,623		6,452,462		1,443,804		7,501,281	
Subtotal		3,248,208		6,452,462		1,443,804		8,256,866	
Capital assets being depreciated:									
Infrastructure		17,324,215		1,443,804		-		18,768,019	
Buildings and improvements		5,714,341		85,760		67,200		5,732,901	
Vehicles and equipment		5,889,948	_	190,168		419,803	_	5,660,313	
Subtotal		28,928,504		1,719,732		487,003		30,161,233	
Accumulated depreciation:									
Infrastructure		10,589,451		576,314		-		11,165,765	
Buildings and improvements		1,805,469		153,956		1,600		1,957,825	
Vehicles and equipment		3,711,117		588,157		466,591	_	3,832,683	
Subtotal		16,106,037		1,318,427		468,191		16,956,273	
Net capital assets being depreciated		12,822,467		401,305		18,812		13,204,960	
Net capital assets	\$	16,070,675	\$	6,853,767	\$	1,462,616	\$	21,461,826	



Notes to Financial Statements June 30, 2004

Note 5 - Capital Assets (Continued)

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities:	
General government	\$ 104,682
Public safety	278,637
Community maintenance	413,621
Highways, streets, and bridges	421,001
Culture and recreation	 100,486
Total governmental	
activities	\$ 1,318,427

Construction Commitments - The City has various active construction projects at year end. The City's construction projects include the 2003 Unlimited Tax Bond issuance, which is being used for a variety of major and local road improvements. At year end, the City's commitments with contractors are as follows:

	Total	Remaining	
	Commitment	Commitment	
Major and local road			
improvements (2003			
Unlimited Tax Bonds)	\$ 8,610,300	\$ 4,082,714	\$ 4,527,586

In addition, the City issued approximately \$7,632,000 of debt in the current year for various improvements to the YCUA plant (see Note 11). The proceeds of the debt were directly forwarded to YCUA, which is responsible for administering the improvements and for paying the debt service requirements.



Note 5 - Capital Assets (Continued)

Capital asset activity of the City's component unit activities was as follows:

	Balance			Disposals and		Balance		
	July	y I, 2003	Additions		Adjustments		June 30, 2004	
Component units:								
Capital assets not being depreciated - Land	\$	70,900	\$	_	\$	17,700	\$	53,200
Capital assets being depreciated - Buildings and improvements	:	3,492,210		66,933		1,835,271		1,723,872
Accumulated depreciation - Buildings and improvements		613,183		86,897		100,120		599,960
Net capital assets being depreciated		2,879,027		(19,964)		1,735,151		1,123,912
Net capital assets	\$ 2	2,949,927	\$	(19,964)	\$	1,752,851	\$	1,177,112

Note 6 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances is as follows:

Receivable Fund Payable Fund			Amount
Due to/from Other Funds			
General Fund	Community Development Block Grant Fund	\$	258,561
	2003 Unlimited Tax Bonds Fund		35,356
	2002-A Revenue Bonds Water Fund		181,649
Total General Fund			475,566
2003 General Obligation Construction Fund	2003-D Water Supply and Sewage Bonds Fund		538,021
Nonmajor governmental funds:			
Major Streets Fund	General Fund		2,500
Capital Improvement Reserve Fund	Major Streets Fund		53,210
2003-B Water Supply and Sewer Revenue Bonds Fund	2003-D Water Supply and Sewage Bonds Fund		11,790
2001 General Obligations Bonds - Roads Fund	General Fund		41,234
2003 Unlimited Tax Bonds Fund	General Fund	_	39,358
Total nonmajor governmental funds			148,092
Total		\$	1,161,679



Notes to Financial Statements June 30, 2004

Note 6 - Interfund Receivables, Payables, and Transfers (Continued)

Interfund Transfers

		Transfers Out									
					20	002 General					
						Obligation		Other			
			L	and		Capital	١	Vonmajor			
	G	ieneral	Rev	olving	In	nprovement	Go	vernmental			
		Fund	F	und		Bonds Fund		Funds		Total	
Transfers in:											
General Fund (1)	\$	-	\$	-	\$	-	\$	20,387		20,387	
Land Revolving Fund (1)		-		-		2,073,633		-		2,073,633	
2003-B Capital											
Improvements Fund (I)		-	П	8,999		-		-		118,999	
Other nonmajor governmental funds (1) (2)	5	500,173	3	1,850				228,558	_	760,581	
Total	\$ 5	500,173	\$ 15	0,849	\$	2,073,633	\$	248,945	\$	2,973,600	

The following describes the nature of the transfers:

- (I) Transfers for capital improvements and expenditures
- (2) Transfers for debt service

Note 7 - Contingency

The City is a defendant in several property tax appeal lawsuits. The amount of the liability to the City is undeterminable as of year end; however, an unfavorable outcome could have a material impact on the City's financial position. No provision has been made in the accompanying financial statements for potential liabilities, if any, which may arise from these remaining suits and asserted claims.

The City has undertaken a large-scale urban redevelopment project known as the Water Street Redevelopment Project. In an effort to transform a blighted, contaminated area into a vibrant urban neighborhood, the City has incurred and will continue to incur costs associated with environmental remediation of the areas included in the project. The City has obtained cost estimates for the remediation from environmental consultants, which indicate that the remaining costs could range from \$800,000 to \$1,300,000. Environmental remediation costs of \$1,300,000 have been accrued by the City.



Note 8 - Long-term Debt

The City issues bonds to provide for the acquisition and construction of major capital projects. General obligation bonds are direct obligations and pledge the full faith and credit of the City. County contractual agreements and installment purchase agreements are also general obligations of the government. The Water and Sewer revenue bonds involve a pledge of specific income from YCUA (see Note 11) derived from the acquired or constructed assets to pay the debt service.

Long-term obligation activity can be summarized as follows:

		Principal					
	Interest Rate	Maturity	Beginning	Additions	Ending		ue Within
	Ranges	Ranges	Balance	leductions)	Balance	One Year	
	- 1.11.1800	800	 Dalarico	 	Danarico		
Governmental activities:							
General obligation bonds:							
2001 Paving Unlimited Tax Bonds:							
Amount of Issue - \$8,465,000		\$380,000 -					
Maturing through 2017	4.00% - 4.75%	\$710,000	\$ 7,235,000	\$ (360,000) \$	6,875,000	\$	380,000
2002 Taxable Capital Improvement Bonds:							
Amount of Issue - \$4,000,000		\$255,000 -					
Maturing through 2017	3.85% - 5.90%	\$440,000	4,000,000	-	4,000,000		-
2002 Limited Tax Capital Improvement Bonds:							
Amount of Issue - \$400,000		\$20,000 -					
Maturing through 2017	3.00% - 4.60%	\$35,000	400,000	(20,000)	380,000		20,000
2003 Unlimited Tax Bonds:		#305.000					
Amount of Issue - \$8,465,000	2.38% - 4.38%	\$395,000 - \$815,000	8,465,000	(310,000)	8.155.000		395,000
Maturing through 2018	2.38% - 4.38%	\$815,000	8,465,000	(310,000)	8,155,000		395,000
2003 Taxable Capital Improvement Bonds: Amount of Issue - \$2,000,000		\$35,000 -					
Maturing through 2023	3.50% - 5.00%	\$210,000	2,000,000	_	2,000,000		_
2003 CDBG Loan:	3.30 /0 - 3.00 /0	Ψ210,000	2,000,000	_	2,000,000		_
Amount of Issue - \$2,308,324							
Amount of total draw available - \$2,750,000		\$119,006 -					
Maturing through 2025	4.00%	\$199,655	2,308,324	-	2,308,324		-
2003-B Taxable Capital Improvement Bonds:							
Amount of Issue - \$4,400,000		\$110,000 -					
Maturing through 2024	3.85% - 5.75%	\$385,000	-	4,400,000	4,400,000		-
Revenue bonds:							
2001 Water & Sewer System:							
Amount of Issue - \$4,000,000		\$25,000 -					
Maturing through 2027	4.00% - 6.00%	\$345,000	4,000,000	(20,000)	3,980,000		25,000
2002-A Water & Sewer System:							
Amount of Issue - \$5,000,000	4 000/ 5 000/	\$35,000 -		(20.000)	4 070 000		25.000
Maturing through 2027	4.00% - 5.00%	\$415,000	5,000,000	(30,000)	4,970,000		35,000
2002-B Water & Sewer System:		\$20,000 -					
Amount of Issue - \$485,000	2.50%	\$20,000 - \$30,000	480,000	(20,000)	460,000		20,000
Maturing through 2021 2002-C Water & Sewer System:	2.30%	\$30,000	460,000	(20,000)	460,000		20,000
Amount of Issue - \$8,660,000		\$190,000 -					
Maturing through 2027	4.00% - 5.00%	\$585,000	8,660,000	(190,000)	8,470,000		190,000
2003-A Water & Sewer System:		.	-,,	(,)	-,,		,
Amount of Issue - \$4,800,000		\$95,000 -					
Maturing through 2014	1.20% - 4.10%	\$525,000	4,800,000	-	4,800,000		95,000
2003-B Water & Sewer System:							
Amount of Issue - \$1,500,000		\$25,000 -					
Maturing through 2023	3.50% - 4.25%	\$145,000	1,500,000	-	1,500,000		-
2003-C Water & Sewer System:							
Amount of Issue - \$785,000		\$5,349 -					
Maturing through 2023	2.50%	\$45,000	-	645,349	645,349		30,000
2003-D Water & Sewer System:							
Amount of Issue - \$5,300,000	2.500/	\$205,000 -		4 204 142	4 204 142		205.000
Maturing through 2023	2.50%	\$300,000	-	4,286,163	4,286,163		205,000
2004-B Water & Sewer System:** Amount of Issue - \$6,330,000							
Maturing through 2025	2.50%	\$ -					
i lacal ilig till ough 2025	2.30 /0	Ψ -	-	-	-		-



Notes to Financial Statements June 30, 2004

Note 8 - Long-term Debt (Continued)

		Principal					
	Interest Rate	Maturity	Beginning Additions		Ending	Due Within	
	Ranges	Ranges	Balance	(Reductions)	Balance	One Year	
Governmental activities (Continued):							
2004-A Water & Sewer System:							
Amount of Issue - \$2,700,000		\$55,000 -					
Maturing through 2028	3.30% - 4.55%	\$200,000	\$ -	\$ 2,700,000	\$ 2,700,000	\$ -	
County contractual obligations:							
YCUA Washtenaw County Series I *		\$181,156 -					
Maturing through 2007	5.00% - 5.10%	\$201,790	785,339	(202,977)	582,362	201,790	
YCUA Washtenaw County Series II *	2 200/ 4 200/	\$30,862 -		(0.2.740)	120 241	20.042	
Maturing through 2007	3.90% - 4.20%	\$62,582	153,981	(23,740)	130,241	30,862	
Installment purchase agreement -							
2000 DPW Office and City Hall:		¢00.221					
Amount of Issue - \$835,000	5.44%	\$80,331 - \$105,035	629,652	(76,158)	553.494	80,331	
Maturing through 2010 Land contracts:	3.4470	\$103,033	627,632	(76,136)	333,777	00,331	
2002 2 E. Michigan Ave Contract:							
Amount of Issue - \$218,500		\$22,000 -					
Maturing through 2012	4.25% - 6.25%	\$33,500	218,500	(218,500)	_	_	
2002 32 Water Street Contract:	1.25 /0 - 0.25 /0	ψ33,300	210,500	(210,300)	_	_	
Amount of Issue - \$93,150		\$9,520 -					
Maturing through 2012	4.25% - 6.25%	\$14,517	93,150	(93,150)	_	_	
2002 23 Water St./20 E. Michigan Ave Contract:	112070 012070	ψ,σ.,	75,155	(75,155)			
Amount of Issue - \$913,030		\$93,128 -					
Maturing through 2012	4.25% - 6.25%	\$142,539	913,030	(913,030)	_	-	
2002 34,36, 40 Water Street Contract:	112070 012070	Ψ2,007	7.5,555	(7.5,555)			
Amount of Issue - \$484,175		\$48,000 -					
Maturing through 2012	5.75% - 6.25%	\$74,175	484,175	-	484,175	48,000	
2002 160 E. Michigan Ave Contract:							
Amount of Issue - \$91,117		\$9,000 -					
Maturing through 2012	5.75% - 6.25%	\$14,117	91,117	(91,117)	-	-	
2002 170 E. Michigan Ave Contract:							
Amount of Issue - \$212,500		\$21,000 -					
Maturing through 2012	5.75% - 6.25%	\$32,500	212,500	(212,500)	-	-	
2003 33 Water Street Contract:							
Amount of Issue - \$92,000		\$9,402 -					
Maturing through 2012	5.75% - 6.25%	\$14,338	92,000	(92,000)	-	-	
2003 6-8 Michigan Ave Contract:		_					
Amount of Issue - \$178,395		\$18,000 -					
Maturing through 2012	5.75% - 6.25%	\$27,395	178,395	(178,395)	-	-	
2003 35-47 Water Street Contract:							
Amount of Issue - \$112,393		\$12,000 -					
Maturing through 2012	5.75% - 6.25%	\$16,000	108,595	(108,595)	-	-	
2004 200-214 E. Michigan Ave Contract:		¢150,000					
Amount of Issue - \$1,300,000	4.250/ 4.750/	\$150,000 -		1 200 000	1 200 000		
Maturing through 2011	4.25% - 4.75%	\$400,000	-	1,300,000	1,300,000	-	
Capital lease - 1996 Fire Truck:		\$23,740 -					
Amount of Issue - \$199,924	5.20% - 5.30%	\$25,740 -	71,287	(22 521)	48,756	23,740	
Maturing through 2006	3.20 /0 - 3.30 /0	Ψ23,013	71,207	(22,531)	40,730	23,740	
Total bonds and other obligations			52,880,045	10,148,819	63,028,864	1,779,723	
Other long-term obligations:							
Workers' compensation unpaid claims (Note 9)			284,383	147,617	432,000	88,000	
Accumulated compensated absences			922,288	18,247	940,535	342,355	
Total other long-term obligations			1,206,671	165,864	1,372,535	430,355	
Total governmental activities			\$ 54,086,716	\$ 10,314,683	\$ 64,401,399	\$ 2,210,078	

^{*} Debt service requirements are determined annually based on contractual provisions. Therefore, amounts due within one year and the total amount due are estimates based on prior payments made.



 $^{^{**}\,}$ No draws have occurred on the 2004-B Water Supply and Sewage DWRF Bonds as of June 30, 2004.

Note 8 - Long-term Debt (Continued)

Component unit long-term obligation activity can be summarized as follows:

		Principal							
	Interest Rate	Maturity		Beginning	Additions		Ending	Dι	ıe Within
	Ranges	Ranges		Balance	(Reductions)		Balance	0	ne Year
Component unit activities:									
General obligation bonds:									
1994 Downtown Development Limited									
Tax G.O. Bonds:									
Amount of Issue - \$825,000		\$40,000 -							
Maturing through 2014	5.80% - 6.40%	\$80,000	\$	595,000	\$ (35,000)	\$	560,000	\$	40,000
2004-A Downtown Development Limited									
Tax G.O. Bonds:									
Amount of Issue - \$995,000		\$15,000 -							
Maturing through 2024	3.40% - 4.60%	\$80,000		-	995,000		995,000		-
Revenue bonds:									
2000 Depot Town Downtown Development									
Authority Tax Increment Revenue Bond:									
Amount of Issue - \$210,000		\$8,362 -							
Maturing through 2016	6.00%	\$19,275		180,082	(11,696)		168,386		10,594
Land contract - 2000 Brownfield Development									
Authority Contract:									
Amount of Issue - \$1,658,431									
Maturing through 2005	prime +.50	\$ -	_	1,323,980	(1,323,980)	_			
Total component unit activities			\$	2,099,062	\$ (375,676)	\$	1,723,386	\$	50,594

Annual debt service requirements to maturity for the above bond and note obligations are as follows:

		Go	Governmental Activities					Component Units						
	_	Principal		Interest		Total		Principal	ncipal Inter		_	Total		
2005	\$	1,779,723	\$	2,551,729	\$	4,331,452	\$	50,594	\$	95,920	\$	146,514		
2006		1,931,989		2,480,597		4,412,586		66,248		82,709		148,957		
2007		2,932,172		2,437,128		5,369,300		76,941		79,106		156,047		
2008		2,872,365		2,347,822		5,220,187		92,678		74,944		167,622		
2009		3,051,569		2,253,668		5,305,237		98,460		90,042		188,502		
2010-2014		16,741,742		9,899,068		26,640,810		640,828		261,156		901,984		
2015-2019		17,241,816		6,534,201		23,776,017		322,637		123,924		446,561		
2020-2024		10,856,668		3,527,158		14,383,826		375,000		52,746		427,746		
2025-2028		5,620,820		543,667		6,164,487			_					
T . I	.	(2.020.0(4	Φ.	22 575 020	.	05 (02 002	.	. 722 204	Φ.	040 547	.	2 502 022		
Total	<u>\$</u>	63,028,864	\$	32,575,038	<u>*</u>	95,603,902	\$	1,723,386	<u>\$</u>	860,547	<u>\$</u>	2,583,933		



Notes to Financial Statements June 30, 2004

Note 9 - Risk Management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for medical claims, and participates in the Michigan Municipal League Liability and Property Pool for claims relating to property and general liability; the City is partially uninsured for workers' compensation claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

The City estimates the liability for workers' compensation claims that have been incurred through the end of the fiscal year, including claims that have been reported as well as those that have not yet been reported. Changes in the estimated liability for the past two fiscal years were as follows:

	 2004		2003
Unpaid claims - Beginning of year	\$ 284,383	\$	260,234
Incurred claims (including claims incurred but			
not reported)	235,790		148,112
Claim payments	 (88,173)	_	(123,963)
Unpaid claims - End of year	\$ 432,000	\$	284,383

Note 10 - Defined Benefit Pension Plans and Postretirement Benefits

Plan Description - The Police and Fire Retirement System is a single-employer defined benefit pension plan that is administered by the City of Ypsilanti Police and Fire Employees' Retirement System (the "System"); this plan covers all full-time police and fire employees of the City. The System provides retirement, disability, and death benefits to plan members and their beneficiaries. The plan issues a publicly available financial report that includes financial statements and required supplementary information of the System. That report may be obtained by writing to the System at One South Huron Street, Ypsilanti, Michigan 48197.



Note 10 - Defined Benefit Pension Plans and Postretirement Benefits (Continued)

Funding Policy - The obligation to contribute to and maintain the system for these employees was established by the City ordinances and State statute (P.A. 345) and requires a contribution from the employees of 10 percent of gross wages, with the exception of the fire chief, who must contribute 5 percent. The funding policy provides for periodic employer contributions at actuarially determined rates; the current rate is 14 percent to 15 percent of covered payroll.

Annual Pension Costs - The City was not required to make a contribution for the year ended June 30, 2004. The annual required contribution was determined as part of an actuarial valuation at June 30, 2003, using the entry actual age cost method. Significant actuarial assumptions used include: (a) an 8 percent investment rate of return; (b) projected salary increases of 4.5 percent to 15.0 percent per year; and (c) 4.5 percent inflation. Both (a) and (b) are determined using techniques that smooth the effects of short-term volatility over a five-year period.

Reserves - As of June 30, 2004, the plan's legally required reserves have been fully funded as follows:

Reserve for employees' contributions	\$ 4,344,523
Reserve for retirees' benefit payments	13,377,190

Trend information is as follows:

	Fiscal Year Ended June 30											
	2004		2003		2002							
Police and Fire Retirement System												
Annual pension costs (APC)	\$	-	\$	-	\$	595,000						
Percentage of APC contributed		100%		100%		100%						
Net pension obligation	\$	-	\$	-	\$	-						

Plan Description - The City also participates in the Michigan Municipal Employees' Retirement System (MMERS), an agent multiple-employer defined benefit pension plan that covers all full-time employees of the City not eligible for other retirement systems. The MMERS provides retirement, disability, and death benefits to plan members and their beneficiaries. The MMERS issues a publicly available financial report that includes financial statements and required supplementary information for the MMERS. That report may be obtained by writing to the MMERS at 1134 Municipal Way, Lansing, MI 48917.



Note 10 - Defined Benefit Pension Plans and Postretirement Benefits (Continued)

Funding Policy - The obligation to contribute to and maintain the MMERS for these employees was established by City ordinances and requires a contribution from the employees of 3 percent of the first \$4,200 of annual compensation and 5 percent of compensation over \$4,200.

Annual Pension Costs - The City was required to make a contribution to the plan for the year ended June 30, 2004 of \$6,578. This was determined as part of an actuarial valuation at December 31, 2002, using the entry age normal cost method. Significant actuarial assumptions used include: (a) an 8.0 percent investment rate of return; and (b) projected salary increases of 4.5 percent to 8.66 percent per year including 4.5 percent inflation. Both (a) and (b) are determined using techniques that smooth the effects of short-term volatility over a five-year period.

Three-year trend information is as follows:

	 Fiscal Y	'ear	Ended Decer	nbe	r 3 l	
	2003		2002		2001	
Municipal Employees' Retirement System:						
Annual pension costs (APC)	\$ -	\$	-	\$	-	
Percentage of APC contributed	100%		100%		100%	
Net pension obligation	\$ -	\$	-	\$	-	
Actuarial value of assets	\$ 15,107,484	\$	14,404,059	\$	14,367,886	
Actuarial accrued liability (AAL)	\$ 9,888,040	\$	9,556,377	\$	8,991,957	
Overfunded AAL	\$ 5,219,444	\$	4,847,682	\$	5,375,929	
Funded ratio	153%		151%		159%	
Covered payroll	\$ 2,910,805	\$	2,973,876	\$	2,691,217	

Note I I - Joint Venture

The City is a member of the Ypsilanti Community Utilities Authority (YCUA), which provides water and sewer services to the residents of the City of Ypsilanti and Ypsilanti Township. The participating communities provide annual funding debt service payments based on contractual provisions. Therefore, the total amount due recorded in the government-wide statement of net assets is an estimate, based on historical payments made. During the current year, the City contributed approximately \$269,000 for its debt service. The City appoints members to the joint venture's governing board, who then approve the annual budget.

Complete financial statements for the YCUA can be obtained from the administrative offices at 2777 State Street, Ypsilanti, Michigan.



Notes to Financial Statements June 30, 2004

Note II - Joint Venture (Continued)

The City has issued various revenue bonds on behalf of YCUA. Proceeds from the issues are contributed to YCUA for various water and sewer improvements and construction. YCUA reimburses the City annually for debt service payments, with income derived from water and sewer use rates. The City has recorded a lease receivable for the principal balance of the bonds drawn to date by YCUA on its government-wide statement of net assets.

Note 12 - Other Postemployment Benefits

The City has elected to provide postemployment health benefits to certain retirees and their beneficiaries. The government pays the full cost of coverage for these benefits. Currently, 118 retirees are eligible for postemployment health benefits. For the fiscal year ended June 30, 2004, the City made payments for postemployment health benefit premiums of approximately \$640,000. The government obtains health care coverage through private insurers.

Note 13 - Land Held for Resale

The City is currently involved in a redevelopment project referred to as the Water Street Project. As a part of this project, the City has acquired various parcels of land in the Water Street area, and is in the process of preparing them for resale and redevelopment. As of June 30, 2004, the City has acquired numerous parcels, which are recorded as land held for resale. Acquisition costs are capitalized as well as other costs (legal, consulting, etc.) that are attributable and necessary for the project. The investment is stated at fair value, based on assessed property value (see also Note 7).



Notes to Financial Statements June 30, 2004

Note 14 - Component Units Unrestricted Net Assets

The component units estimate various amounts will be needed for various projects during the upcoming years for the following purposes:

			De	pot Town
	D	owntown	Do	owntown
	De	velopment	Dev	elopment/
	Authority		Authority	
Depot Town development area	\$	-	\$	2,768
TIF		160,538		-
West cross		-		10,312
Operations				15,133
Total unrestricted net assets	\$	160,538	\$	28,213

Note 15 - Designated Fund Balance

The City estimates various amounts will be needed for various projects and needs during the upcoming year from the designated fund balance for the following purposes:

			Re	etirement	Ро	lice Special
	G	General Fund		nefits Fund	Rev	enue Fund
Capital projects	\$	301,892	\$	-	\$	-
Legal defense Bookstore settlement		75,000 94,162		-		-
Vested employee benefits - Vacation and sick		341,219		- -		-
Non-vested employee benefits - Vacation and sick		506,140		-		-
Fire and Police retiree benefits		-		637,764		-
General City retiree benefits		_		10,588		-
PSAP 911		-		-		254,747
Drug forfeiture	_					574,670
Total	\$	1,318,413	\$	648,352	\$	829,417



Notes to Financial Statements June 30, 2004

Note 16 - Upcoming Reporting Change

The Governmental Accounting Standards Board has recently released Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will cause the government-wide financial statements to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. The new pronouncement is effective for the year ending June 30, 2009.



Required Supplemental Information



Required Supplemental Information Budgetary Comparison Schedule - General Fund Year Ended June 30, 2004

		Original Budget	Fi	inal Budget		Actual	Fir F	riance with nal Budget avorable nfavorable)
Revenues and Transfers								,
Property taxes:								
Current taxes	\$	8,247,745	\$	8,291,980	\$	8,219,317	\$	(72,663)
Payment in lieu of taxes	•	45,150	Ψ.	45,029	Ψ.	43,534	Ψ	(1,495)
Penalties and interest		76,200		79,506		98,435		18,929
Total property taxes		8,369,095		8,416,515		8,361,286		(55,229)
State-shared revenue		3,284,100		3,274,159		3,351,506		77,347
Federal grants		72,964		230,815		163,820		(66,995)
State grants		8,750		8,750		8,738		(12)
Licenses and permits		515,550		539,534		630,677		91,143
Charges for services:								
State fire protection		155,318		150,624		150,624		_
Fines and costs		395,538		443,033		462,794		19,761
Recreation program fees		18,001		17,598		20,181		2,583
Parking fines		149,000		139,545		153,178		13,633
Total charges for services		717,857		750,800		786,777		35,977
Other revenue:		,		, 55,555		, , , , , ,		,
Decrease in fair value of investments						(140.070)		(140.070)
Interest		65,000		85,000		(149,078) 103,995		(149,078) 18,995
Other		470,395		598,297		730,006		131,709
	-							
Total other revenue		535,395		683,297		684,923		1,626
Transfers						20,387		20,387
Total revenue and transfers		13,503,711		13,903,870		14,008,114		104,244
Expenditures and Transfers								
Administration:								
City Council		111,433		99,274		98,171		1,103
City Manager		215,959		216,827		211,714		5,113
Community services		600		600		400		200
Elections		56,807		43,134		43,876		(742)
Finance - Accounting		212,962		210,462		214,223		(3,761)
Finance - Assessing		118,191		122,075		125,042		(2,967)
City Clerk		205,403		214,523		211,347		3,176
Human resources		138,452		149,166		143,164		6,002
Finance - Treasurer		193,330		370,627		374,047		(3,420)
Museum archives		-		-		1,859		(1,859)
Planning and development		302,107		300,426	_	299,679		747
Total administration		1,555,244		1,727,114		1,723,522		3,592



Required Supplemental Information Budgetary Comparison Schedule - General Fund (Continued) Year Ended June 30, 2004

		Original	_				F	al Budget avorable
		Budget	Fi	inal Budget		Actual	(Ur	nfavorable)
Expenditures and Transfers (Continued)								
Fire:								
Administration	\$	226,473	\$	232,906	\$	226,352	\$	6,554
Suppression		2,062,495		2,059,718	_	1,989,790		69,928
Total fire		2,288,968		2,292,624		2,216,142		76,482
Building/Ordinance:								
Ordinance enforcement		190,035		190,635		183,402		7,233
Building inspection		309,217		309,237	_	316,722		(7,485)
Total building/ ordinance		499,252		499,872		500,124		(252)
Legal:								
General		49,670		49,670		49,670		-
Ordinance prosecution		105,060		105,060		105,060		-
Litigation and appeals		210,000		190,000		119,234		70,766
Personnel legal	_	62,500		62,500	_	102,520		(40,020)
Total legal		427,230		407,230		376,484		30,746
Other:								
Bonds, insurance, and workers' compensation		971,759		737,656		755,662		(18,006)
Debt administration		266,747		269,232		269,230		2
Transit and other		- 		186,970		186,970		(100.2(2)
Transfers and contributions	_	518,547		335,131	_	523,393		(188,262)
Total other		1,757,053		1,528,989		1,735,255		(206,266)
Police:								
Administration		337,556		571,808		573,951		(2,143)
Field services		3,709,024		3,693,756		3,645,361		48,395
Forrest Knoll/Arbor Manor		43,325		49,943		59,273		(9,330)
Local Law Enforcement Block Grant		-		125,874		89,097		36,777
Parking enforcement		94,960		95,165		84,374		10,791
LAWNET Grant		88,672		85,965		64,894		21,071
Domestic Violence Coordinator		42,697		42,697		37,274		5,423
School Liaison Great Grant		83,610		87,895 33,695		86,542 33,695		1,353
Live Scan - Byrne Grant Total police		4,399,844		4,786,798		4,674,461	_	112,337
•								
Public works:								
Public building maintenance		418,514		402,292		433,059		(30,767)
Administration		388,483		390,583		393,227		(2,644)
Street lighting		405,000		405,000		406,710		(1,710)
Environmental services		941,755		941,755		982,302		(40,547)
Parks		270,333		280,333	_	293,403		(13,070)
Total public works		2,424,085		2,419,963		2,508,701		(88,738)



Required Supplemental Information Budgetary Comparison Schedule - General Fund (Continued) Year Ended June 30, 2004

						Var	iance with
						Fir	nal Budget
	Original					F	avorable
	 Budget	F	inal Budget		Actual	(Ur	nfavorable)
Expenditures and Transfers (Continued)							
Recreation:							
Administration	\$ 135,710	\$	139,825	\$	142,295	\$	(2,470)
Swimming pool	-		-		15,068		(15,068)
Parkridge Parkridge	-		5,783		61,360		(55,577)
Rose Foundation Grant	9,000		2,250		2,250		-
Roots-N-Shoots	-		15,000		11,948		3,052
Freight House Café	7,325		6,974		7,009		(35)
Total recreation	 152,035		169,832	_	239,930		(70,098)
Total expenditures and transfers	 13,503,711		13,832,422		13,974,619		(142,197)
Excess of Revenues and Transfers Over Expenditures and Transfers	-		71,448		33,495	\$	(37,953)
Fund Balance - Beginning of year	 2,677,799		2,677,799	_	2,677,799		
Fund Balance - End of year	\$ 2,677,799	\$	2,749,247	\$	2,711,294		

The budget statement (budgetary comparison schedule - General Fund) is presented on the same basis of accounting used in preparing the adopted budget.



Note to Required Supplemental Information Year Ended June 30, 2004

Note - Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund and all Special Revenue Funds. All annual appropriations lapse at fiscal year end. The annual budget is prepared by the City management and adopted by the City Council; subsequent amendments are approved by the City Council. During the current year, the budget was amended in a legally permissible manner.

The budget has been adopted on a fund total basis; expenditures at this level in excess of amounts budgeted are a violation of Michigan law. A comparison of actual results of operations to the budgets as adopted by the City Council for the General Fund is included in the required supplemental information. This comparison is presented in more detail than the adopted budget for management analysis only. A comparison of the actual results of operations to the Special Revenue Funds budgets as adopted by the City Council is available at the city hall for inspection.

During the year, the City of Ypsilanti incurred expenditures that were significantly in excess of amounts budgeted in the General Fund, as follows:

	<u>Fi</u>	nal Budget	 Actual	Variance		
Other	\$	1,528,989	\$ 1,735,255	\$	(206,266)	
Public works		2,419,963	2,508,701		(88,738)	
Recreation		169,832	239,930		(70,098)	

These variances resulted from various capital expenditures and accruals at the end of the fiscal year, including additional transfers made between funds, accrual of salaries and wages, and higher than expected costs associated with contractual services.

The following is a reconciliation of the budget statement to the statement of revenue, expenditures, and changes in fund balances:

	Genera	al Fund
	Total	Total
	Revenue	Expenditures
Amounts per statement of revenue, expenditures, and changes in fund balances Operating transfers budgeted as expenditures Operating transfers budgeted as revenue	\$ 13,987,727 - 20,387	\$ 13,474,446 500,173
Amounts per budget statement as adopted	\$ 14,008,114	\$ 13,974,619



Required Supplemental Information Schedule of Funding Progress Police and Fire Retirement System Year Ended June 30, 2004

The schedule of funding progress is as follows:

				Actuarial							
Actuarial Va		ctuarial Value	Accrued		U	nfunded AAL	Funded Ratio	o Covered		UAAL as a	
Actuarial		of Assets	Li	ability (AAL)	.) (UAAL)		(Percent)		Payroll	Percentage of	
Valuation Date		(a)		(b)		(b-a)	(a/b)	(c)		Covered Payroll	
06/30/98	\$	27,766,480	\$	25,708,661	\$	(2,057,819)	108.0	\$	3,776,037	(54.5)	
06/30/99		30,351,193		27,010,112		(3,341,081)	112.4		3,855,156	(86.7)	
06/30/00		32,440,367		26,204,216		(6,236,151)	123.8		3,728,601	(167.3)	
06/30/01		34,479,264		26,933,083		(7,546,181)	128.0		3,813,904	(197.9)	
06/30/02		34,970,658		27,899,273		(7,071,385)	125.3		3,858,409	(183.3)	
06/30/03		33,916,996		29,020,485		(4,896,511)	116.9		4,003,846	(122.3)	

The schedule of employer contributions is as follows:

Fiscal Years	Actuarial	Annual			
Ended	Valuation	Required	Percentage		
June 30	Date June 30	Contribution	Contributed		
1999	1997	\$ 545,090	100.0		
2000	1998	529,048	100.0		
2001	1999	477,827	100.0		
2002	2000	-	100.0		
2003	2001	-	100.0		
2004	2002	-	100.0		

The information presented above was determined as part of the actuarial valuations at the dates indicated. Additional information as of June 30, 2003, the latest actuarial valuation date follows:

Individual entry age actuarial cost					
Level percent					
10 years					
5-year smoothed market					
8.0%					
4.5% to 15.0%					
4.5%					
None					

Other Supplemental Information



	Nonmajor Special Revenue Funds											
	Major Streets			Local Streets		Retiree Benefits		Community Development Block Grant		Police Special Revenue		
Assets												
Cash and cash equivalents	\$	743,967	\$	150,659	\$	652,660	\$	55,970	\$	471,678		
Investments		1,067,386		483,537		-		-		377,709		
Receivables:												
Special assessments		-		-		-		-		-		
Accrued interest and other		-		-		-		-		-		
Due from other funds		2,500		-		-		-		-		
Due from other governmental units		168,269		53,163		-		-		-		
Restricted assets		-		-	_	-		-	_	-		
Total assets	\$	1,982,122	\$	687,359	\$	652,660	\$	55,970	\$	849,387		
Liabilities and Fund Balances (Deficit)												
Liabilities												
Accounts payable	\$	3,049	\$	212	\$	4,308	\$	181,427	\$	-		
Accrued and other liabilities		6,436		7,369		-		-		19,970		
Due to other funds		53,210		-		-		258,560		-		
Due to other governmental units		-		_		-		-		-		
Deferred revenue	_		_		_			145,933	_			
Total liabilities		62,695		7,581		4,308		585,920		19,970		
Fund Balances (Deficit)												
Reserved, reported in:												
Capital Projects Funds:												
Unspent bond proceeds		-		_		-		-		-		
Debt service		-		_		-		-		-		
Debt Service Funds - Debt service		-		-		-		-		-		
Unreserved, reported in:												
Special Revenue Funds:												
Designated		-		-		648,352		-		829,417		
Undesignated		1,919,427		679,778		_		(529,950)		_		
Capital Projects Funds			_		_				_			
Total fund balances (deficit)		1,919,427		679,778	_	648,352		(529,950)		829,417		
Total liabilities and fund												
balances (deficit)	\$	1,982,122	\$	687,359	\$	652,660	\$	55,970	\$	849,387		

Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds June 30, 2004

Nonmajor Capital Projects Fund

Capital Improvement Reserve		Sidewalk Improvement	•		2004-A Revenue Bonds - Water	2004-B Water and Sewer	2003 General Obligation Water Capital Improvement Bonds	2003-B Water and Sewer Revenue Bonds	
\$	220,398	\$ 110,504 114,173	\$ -	\$ - -	\$ 1,897,084 -	\$ -	\$ 698,691 -	\$ 313,922 -	
	20,687 53,210 12,286	21,585 - - -	- - -	- - -	- 800 - -	- - -	- - -	1,000 11,790 -	
\$	306,581	\$ 246,262	<u> </u>	<u> </u>	\$ 2,060,467	<u> </u>	195,891 \$ 894,582	87,162 \$ 413,874	
\$	720	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 91,268	
	- - - 32,973	21,587	- - - -	- - - -	- - - -	- - 1,493,949 	- - - -	- - - -	
	33,693	21,587	-	-	-	1,493,949	-	91,268	
	- - -	- - -	- - -	- - -	1,897,884 162,583 -	- - -	698,691 195,891 -	235,444 87,162 -	
	-	- -	-	- -	-	-	-	- -	
	272,888	224,675		<u>-</u>	2,060,467	(1,493,949)	894,582	322,606	
<u>\$</u>	306,581	\$ 246,262	<u> </u>	<u> </u>	\$ 2,060,467	<u> </u>	\$ 894,582	\$ 413,874	



		Nonmajo	r C	apital Proje	cts F	unds	Nonmajor Debt Service Funds							
	2003-C Water Supply and Sewer			2002-A Revenue Bonds - Water		2003-A Water and Sewer Bonds		2001 General Obligations Bonds - Roads		2001 Revenue Bonds - Water		2002A Revenue Bonds - Water	2002 Capital Improvement Bonds	
Assets														
Cash and cash equivalents	\$	19	\$	-	\$	-	\$	66,839	\$	13,972	\$	8,066	\$	10,038
Investments		-		-		-		-		-		-		-
Receivables:														
Special assessments		-		-		-		-		-		-		-
Accrued interest and other		-		-		112		-		-		-		-
Due from other funds		-		-		-		41,234		-		-		-
Due from other governmental units		-		325,786		-		-		-		-		-
Restricted assets		67,788					_	-	_	388,640	_	444,174		277,589
Total assets	\$	67,807	\$	325,786	\$	112	\$	108,073	\$	402,612	\$	452,240	\$	287,627
Liabilities and Fund Balances (Deficit)														
Liabilities														
Accounts payable	\$	-	\$	143,931	\$	112	\$	-	\$	-	\$	_	\$	_
Accrued and other liabilities		-		-		_		-		-		-		-
Due to other funds		-		181,649		-		-		-		_		-
Due to other governmental units		76,145		-		-		-		-		_		-
Deferred revenue			_		_		_		_		_		_	
Total liabilities		76,145		325,580		112		-		-		-		-
Fund Balances (Deficit) Reserved:														
Capital Projects Funds:														
Unspent bond proceeds		-		-		-		-		-		-		-
Debt service		-		-		-		-		-		452.240		-
Debt Service Funds - Debt service		=		=		-		108,073		402,612		452,240		287,627
Unreserved, reported in: Special Revenue Funds:														
Designated		-		-		-		-		-		-		-
Undesignated		- (0.220)		-		-		-		-		-		-
Capital Projects Funds		(8,338)	_	206	_		_		_		_		_	
Total fund balances (deficit)		(8,338)	_	206			_	108,073	_	402,612	_	452,240		287,627
Total liabilities and fund														
balances (deficit)	\$	67,807	\$	325,786	\$	112	\$	108,073	\$	402,612	\$	452,240	\$	287,627

Other Supplemental Information Combining Balance Sheet (Continued) Nonmajor Governmental Funds June 30, 2004

			Nonm	ajor l	Debt Service	Fund	s					
2002 General Obligation Capital Improvement Bonds			-B Revenue ds - Water	a	02-C Water nd Sewer onstruction	ar	ater Supply nd Sewage unding Bonds		3 Unlimited ax Bonds	Total Governmental Funds		
\$	-	\$	639	\$	8,606	\$	2,773	\$	-	\$	5,426,485 2,042,805	
											2,012,000	
	-		-		-		-		-		21,585	
	-		-		-		-		-		22,599	
	-		-		-		-		39,358		148,092	
	-		-		=		-		-		559,504	
			44,395		611,413	_	281,466			_	2,561,101	
\$		\$	45,034	\$	620,019	\$	284,239	<u>\$</u>	39,358	\$	10,782,171	
\$	_	\$		\$		\$		\$	_	\$	425,027	
Ψ	-	Ψ	_	Ψ	_	Ψ	-	Ψ	-	Ψ	33,775	
	_		_		_		_		35,356		528,775	
	_		-		-		_		-		1,570,094	
			<u> </u>		-					_	200,493	
	-		-		-		-		35,356		2,758,164	
	-		-		-		-		-		2,832,019	
	-		-		-		-		-		445,636	
	-		45,034		620,019		284,239		4,002		2,203,846	
	-		-		_		_		_		1,477,769	
	-		-		-		-		-		2,069,255	
	-										(1,004,518)	
			45,034		620,019		284,239		4,002		8,024,007	
\$	_	\$	45,034	\$	620,019	\$	284,239	\$	39,358	\$	10,782,171	



			<i>,</i> ,		
				Community Development	Police Special
	Major Streets	Local Streets	Retiree Benefits	Block Grant	Revenue
Revenue					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
State-shared revenue	1,011,342	313,142	-	-	· -
Federal grants	-	-	-	104,103	-
State grants	-	-	-	-	82,268
Other revenue	41,802	45,103	838,210	2,110	176,270
Total revenue	1,053,144	358,245	838,210	106,213	258,538
Expenditures					
General administration	-	-	638,569	50,000	-
Public safety	-	-	-	-	8,192
Community maintenance	-	-	-	975,511	-
Social services	-	-	-	104,103	-
Highways, streets, and bridges	699,101	512,458	-	-	-
Debt administration					
Total expenditures	699,101	512,458	638,569	1,129,614	8,192
Excess of Revenue Over (Under) Expenditures	354,043	(154,213)	199,641	(1,023,401)	250,346
Other Financing Sources (Uses)					
Transfers in	8,049	104,874	-	91,485	175,739
Transfers out	(153,210)	-	-	(15,714)	(20,387)
Contributions from YCUA	-	-	-	-	-
Contributions to YCUA	-	-	-	-	-
Proceeds from the issuance of debt					
Total other financing sources (uses)	(145,161)	104,874	-	75,771	155,352
Extraordinary Item - Loss on write-down of land held for resale		-			<u> </u>
Net Change in Fund Balances (Deficit)	208,882	(49,339)	199,641	(947,630)	405,698
Fund Balances (Deficit) - Beginning of year	1,710,545	729,117	448,711	417,680	423,719
Fund Balances (Deficit) - End of year	\$ 1,919,427	\$ 679,778	\$ 648,352	\$ (529,950)	\$ 829,417

Nonmajor Special Revenue Funds

Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances (Deficit) Nonmajor Governmental Funds Year Ended June 30, 2004

Nonmajor Capital Projects Funds

Capital Improvement Reserve		Sidewalk Improvement	2002 General Obligation Bonds - Roads	2001 General Obligation Bonds - Roads	2004-A Revenue Bonds - Water	2004-B Water and Sewer	2003 General Obligation Water Capital Improvement Bonds	2003-B Water and Sewer Revenue Bonds	
\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
	-	-	-	-	-	-	-	-	
	-	-	-	-	-	-	-	-	
	14,003	54,198		11,957	14,157		23,251	11,883	
	14,003	54,198	-	11,957	14,157	-	23,251	11,883	
	144,815	-	322	-	-	-	-	-	
	- 254,649	- 49,147	- 4,964	- 2,852,698	-	-	- 5,822	-	
	-	-	-	-	- -	-	-	-	
	-	-	-	-	-	-	-	-	
					80,647		83,097	41,900	
	399,464	49,147	5,286	2,852,698	80,647		88,919	41,900	
	(385,461)	5,051	(5,286)	(2,840,741)	(66,490)	-	(65,668)	(30,017)	
	339,818	-	5,286	-	-	_	-	-	
	(59,634)	-	-	-	-	-	-	-	
	-	-	-	-	(573,043)	- (1,493,949)	-	41,787 (1,055,551)	
					2,700,000				
	280,184	-	5,286	-	2,126,957	(1,493,949)	-	(1,013,764)	
							(953,373)		
	(105,277)	5,051	-	(2,840,741)	2,060,467	(1,493,949)	(1,019,041)	(1,043,781)	
	378,165	219,624		2,840,741			1,913,623	1,366,387	
\$	272,888	\$ 224,675	\$ -	\$ -	\$ 2,060,467	\$ (1,493,949)	\$ 894,582	\$ 322,606	



	Nonmajo	or Capital Proje	cts Funds	Nonmajor Debt Service Funds						
	2003-C Water Supply and Sewer	2002-A Revenue Bonds - Water	2003-A Water and Sewer Bonds	Obligations	2001 Revenue Bonds - Water	2002A Revenue Bonds - Water	2002 Capital Improvement Bonds			
Revenue										
Property taxes	\$ -	\$ -	\$ -	\$ 678,335	\$ -	\$ -	\$ -			
State-shared revenue	-	-	-	-	-	-	-			
Federal grants	-	-	-	-	-	-	-			
State grants	-	-	-	-	-	-	-			
Other revenue	22	4,573			2,908	3,271	4,039			
Total revenue	22	4,573	-	678,335	2,908	3,271	4,039			
Expenditures										
General administration	_	_	_	_	-	_	-			
Public safety	-	_	_	_	-	-	-			
Community maintenance	-	-	-	-	-	-	-			
Social services	-	-	-	-	-	-	-			
Highways, streets, and bridges	_	_	_	_	-	_	-			
Debt administration	1,257			667,025	219,836	273,413	206,721			
Total expenditures	1,257			667,025	219,836	273,413	206,721			
Excess of Revenue Over (Under)										
Expenditures	(1,235)	4,573	-	11,310	(216,928)	(270,142)	(202,682)			
Other Financing Sources (Uses)										
Transfers in	-	-	-	-	-	-	-			
Transfers out	-	-	-	-	-	-	-			
Contributions from YCUA	69,823	316,386	-	-	219,836	273,413	-			
Contributions to YCUA	(714,969)	(1,429,448)	-	-	-	-	-			
Proceeds from the issuance of debt	645,349									
Total other financing										
sources (uses)	203	(1,113,062)	-	-	219,836	273,413	-			
Extraordinary Item - Loss on write- down of land held for resale										
Net Change in Fund Balances (Deficit)	(1,032)	(1,108,489)	-	11,310	2,908	3,271	(202,682)			
Fund Balances (Deficit) - Beginning of year	(7,306)	1,108,695		96,763	399,704	448,969	490,309			
Fund Balances (Deficit) - End of year	\$ (8,338)	\$ 206	<u> - </u>	\$ 108,073	\$ 402,612	\$ 452,240	\$ 287,627			

Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances (Deficit) (Continued) Nonmajor Governmental Funds Year Ended June 30, 2004

	Nonmajor Debt Service Funds										
2002 General Obligation Capital Improvement Bonds		2002-B Revenue Bonds - Water		2002-C Water and Sewer Construction		Water Supply and Sewage Refunding Bonds			3 Unlimited ax Bonds	Total Governmental Funds	
\$	_	\$	_	\$ -		\$	_	\$	640,658	\$	1,318,993
٣	_	۳	_	_		Ψ	_	Ψ	-	Ψ	1,324,484
	_		_	_			_		_		104,103
	_		_	_			_	-			82,268
			326	4,48	6		2,058	<u> </u>			1,254,627
	-		326	4,48	6		2,058		640,658		4,084,475
											022 704
	-		-	-			-		-		833,706
	-		-	-			-	-		8,192	
	-		-	-			-	-			4,142,791
	-		-	-			-	-			104,103
	-		-	-	_		-	-			1,211,559
	35,330	_	31,813	577,65	<u>U</u>	_	161,548	636,656			3,016,893
	35,330	_	31,813	577,65	0		161,548	636,656			9,317,244
	(35,330)		(31,487)	(573,16	4)		(159,490)	4,002		,	(5,232,769)
	35,330		_	-			-		-		760,581
	-		-	-			-		-		(248,945)
	-		31,813	577,65	0		161,548	-		1,692,25	
	-		-	-			-	-		(5,266,96	
					_		<u> </u>	-		-	3,345,349
	35,330		31,813	577,65	0		161,548		-		282,281
					_						(953,373)
	-		326	4,48	6		2,058		4,002		(5,903,861)
		_	44,708	615,53	3		282,181				3,927,868
\$	_	\$	45,034	\$ 620,019	9	\$	284,239	\$	4,002	\$ 8	3,024,007



Other Supplemental Information Combining Statement of Net Assets Proprietary Funds - Internal Service Funds Year Ended June 30, 2004

		Self-Insurance Workers'					
	^	1otor Pool	Com	pensation		Total	
Assets							
Current assets:							
Cash and cash equivalents	\$	333,325	\$	124,410	\$	457,735	
Investments		1,890,417	·	876,775		2,767,192	
Prepaid expenses and other assets		5,048		, <u>-</u>		5,048	
Inventory		15,177			_	15,177	
Total current assets		2,243,967		1,001,185		3,245,152	
Noncurrent assets - Capital assets		1,473,770				1,473,770	
Total assets		3,717,737		1,001,185		4,718,922	
Liabilities							
Current liabilities:							
Accrued and other liabilities		16,385		4,497		20,882	
Current portion of long-term debt		23,740		88,000		111,740	
Total current liabilities		40,125		92,497		132,622	
Noncurrent liabilities - Long-term debt - Net of current portion		25,016		344,000		369,016	
Total liabilities		65,141		436,497	501,638		
Net Assets							
Investment in capital assets - Net of related debt		1,425,014		-		1,425,014	
Unrestricted		2,227,582		564,688		2,792,270	
Total net assets	\$	3,652,596	\$	564,688	\$	4,217,284	



Other Supplemental Information Combining Statement of Revenue, Expenses, and Changes in Net Assets Proprietary Funds - Internal Service Funds Year Ended June 30, 2004

	_		٧	f-Insurance Vorkers'				
	Motor Pool			mpensation	Total			
Operating Revenue								
Equipment rental	\$	1,047,061	\$	_	\$	1,047,061		
Other	·	<u> </u>		72,721		72,721		
Total operating revenue		1,047,061		72,721		1,119,782		
Operating Expenses								
Salaries and fringes		62,984		-		62,984		
Gas, oil, and fuel	68,766			-		68,766		
Depreciation	390,844			-		390,844		
Operation and maintenance	118,907			-		118,907		
Contractual services and fees	158,674			98,043	256,717			
Insurance, claims, and other		89,498		264,080		353,578		
Total operating expenses		889,673		362,123		1,251,796		
Operating Income (Loss)	157,388			(289,402)		(132,014)		
Nonoperating Revenue (Expenses)								
Interest income		31,099		25,659		56,758		
Decrease in fair value of investments		(73,243)		(68,057)		(141,300)		
Interest expense		(3,828)		-		(3,828)		
Gain on disposal of assets		6,088				6,088		
Total nonoperating expenses		(39,884)		(42,398)		(82,282)		
Change in Net Assets		117,504		(331,800)		(214,296)		
Net Assets - Beginning of year		3,535,092		896,488		4,431,580		
Net Assets - End of year	<u>\$</u>	3,652,596	\$	564,688	\$	4,217,284		



Other Supplemental Information Combining Statement of Cash Flows Proprietary Funds - Internal Service Funds Year Ended June 30, 2004

			Se	lf-Insurance			
	Workers'						
	^	1otor Pool	Compensation			Total	
Cash Flows from Operating Activities Receipts from customers	\$	1,047,061	\$		\$	1,047,061	
Payments to suppliers and vendors	Ф	(438,038)		(93,546)	Ф	(531,584)	
Payments to employees		(51,362)		(4,283)		(55,645)	
Claims paid		-		(116,463)		(116,463)	
Other receipts	_			72,721		72,721	
Net cash provided by (used in) operating activities		557,661		(141,571)		416,090	
Cash Flows from Capital and Related Financing Activities							
Proceeds from sale of capital assets		6,088		-		6,088	
Purchase of capital assets		(162,068)		-		(162,068)	
Principal and interest paid on capital debt		(26,359)		-	_	(26,359)	
Net cash used in capital and related financing activities		(182,339)		-		(182,339)	
Cash Flows from Investing Activities							
Interest received		31,099		25,659		56,758	
Purchase and sales of investments - Net	_	(1,963,660)	_	(944,832)		(2,908,492)	
Net cash used in investing activities	_	(1,932,561)		(919,173)	_	(2,851,734)	
Net Decrease in Cash and Cash Equivalents		(1,557,239)		(1,060,744)		(2,617,983)	
Cash and Cash Equivalents - Beginning of year		1,890,564		1,185,154		3,075,718	
Cash and Cash Equivalents - End of year	<u>\$</u>	333,325	\$	124,410	\$	457,735	
Reconciliation of Operating Income (Loss) to Net Cash from							
Operating Activities	.	157.200		(200, 402)	.	(122.014)	
Operating income (loss)	\$	157,388	\$	(289,402)	\$	(132,014)	
Adjustments to reconcile operating income (loss) to net cash from operating activities:							
Depreciation and amortization		390,844		_		390,844	
Changes in assets and liabilities:		370,011				370,011	
Prepaid and other assets		389		_		389	
Inventory		(2,582)		-		(2,582)	
Accrued and other liabilities	_	l 1,622		147,831		159,453	
Net cash provided by (used in) operating activities	<u>\$</u>	557,661	\$	(141,571)	\$	416,090	







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October 8, 2004

Honorable Mayor and Members of the City Council City of Ypsilanti One South Huron Street Ypsilanti, Michigan 48197

Dear Council Members:

We have recently completed our audit of the City's financial statements for the year ended June 30, 2004. As part of our audit, and in addition to the financial report, we offer the following comments and recommendations for your consideration. For your information, we have also provided several legislative issues that could affect the City.

ACCOUNTING AND RECORD KEEPING

Interfund Receivables, Payables, and Transfers

During the course of our audit, we noted significant interfund balances, as well as single accounts used for numerous interfund balances and transfers. We suggest the City consider the following as part of its monthly accounting procedures in order to minimize the amount of interfund borrowing at each month's end and to simplify the process currently in place.

- Procedures should ensure that a balance and transfer in one fund corresponds to a balance and transfer in another fund, identified in a separate account in each of the funds.
- Common interfund balances within a fund (i.e., a fund has both a due from and a due to the same fund) should be combined through a journal entry.
- If a fund has cash available, pay off or reduce the interfund balance on a regular basis.
- If a fund does not have common interfunds or cash available or the possibility of future cash flows is
 questionable, the interfunds should be analyzed for potential uncollectability and, if appropriate,
 adjustments should be made. In effect, the interfund may actually represent a transfer rather than
 a loan.

Monitoring and liquidating interfund balances will help to make interim and year-end financial reports simpler and easier to understand, ensure that each fund is able to invest and be credited with its share of investment earnings on an equitable basis, and avoid cash flow surprises resulting from unexpected demands or needs to liquidate interfund balances.



Cash and Investments

Although bank reconciliations are prepared and reviewed on a timely basis, the process should include substantiation of the review process. We suggest that the reviewer on the reconciliations initial and date the bank reconciliations to provide an audit trail of a timely review process.

Property Taxes

The City has an Act 345 property tax levy for Retirement System funding and retiree benefit payments. The current levy provides approximately \$595,000 in revenues, while the costs for the retiree healthcare were less than \$400,000. These monies have been properly reserved, however, the City should consider the existing balance when setting the ACT 345 millage in future years.

Retirement System

When reviewing investment activity for the year, we again noted that the City did not receive a cumulative statement from the investment trustee for the period July 1, 2003 through June 30, 2004. The annual summary would include all activity for the year, showing the detail for all income and expenses. This would be a great tool for the City at the end of the year in preparation for the annual audit.

Grants and Other Revenue Sources

While reviewing the City's federal and state grant activity, we noted that a request was submitted for Community Development Block Grant reimbursement for costs incurred between 6/1/03 and 6/30/04. The City should consider establishing a procedure whereas, reimbursements due to the City are requested on a more timely basis.

While reviewing various reports associated with the CDBG, we noted that the progress report submitted to the Michigan EDC is continuously updated throughout the year. This report is agreed to the general ledger during the various points in the year, however, a copy is not retained for records. We encourage the City to save a copy in order to provide support for the general ledger activity.

The City does not have a formal written agreement with YCUA related to the DWRF loans documenting the responsibility for performing the federal programs audit. Since the loans are in the City's name, it is the City's obligation to perform a federal program audit. City management has discussed this issue with YCUA's auditors who have suggested that it would be most efficient to have the Federal Program Audit responsibility fall on the party that is administering, hiring, and supervising the projects. In order to do this, the City needs to obtain written documentation from YCUA that confirms this agreement. In addition, the City should plan to have YCUA administer any new DWRF loans that are received as they will be used for water and sewer related projects. Although the audit responsibility is moved to YCUA, the City is responsible for ensuring that all Federal Program Audit requirements are met, and therefore should be monitored by the City on a regular basis.



LEGISLATIVE ISSUES

State Shared Revenue

State shared revenue is a significant portion of the City's total General Fund revenue. Because of slower than anticipated growth in the State's sales tax collections (the sole source of revenue sharing payments to local units of government) and the State's budget problems which have resulted in additional appropriation reductions to the revenue sharing line item in the State's budget, revenue sharing payments for the last several years have been lower than anticipated.

Although sales tax revenue would support an increase to total state shared revenue payments, the State's budget situation remains troublesome at best. As you are probably aware, the Governor's budget for the State's 2004/2005 fiscal year contains a provision to not pay counties statutory revenue sharing. Instead, beginning in 2005, the counties will change their property tax levy date for their operating millage from December to July. A portion of the additional funds generated from the early property tax levy will be used by the counties over a multiple year period to replace statutory revenue sharing that will not be paid by the State. The plan calls for the return of statutory revenue sharing for the counties when their restricted monies from the early levy run out. A key part to this plan allows the State to hold revenue sharing payments to cities, villages and townships for the State's 2004/2005 fiscal year at the prior year levels. This plan was recently approved by the Michigan legislature and signed by the Governor.

It is generally acknowledged that the State's budget woes will continue for several more years. The Governor recently announced that another \$500 million shortfall exists for the State's 2005/2006 fiscal year budget (the State's 2005/2006 fiscal year budget will be introduced by the Governor in early 2005). Also, during October 2004, the Governor announced that her administration may introduce a significant tax restructuring proposal shortly. Specific details of the proposal have not been formally announced and the impact on significant revenue sources to local governments, such as personal property taxes and revenue sharing, is not known. As a result of the continuing uncertainty with the State's budget situation and other potential developments with changes to State's tax structure, we continue to urge the City to be very conservative in its estimation of state shared revenue as this line item in the State's budget remains vulnerable.

We will continue to update the City as developments occur.

Transportation Matters

The Legislature recently approved HB 5319 which would earmark one-half of one cent of the state gasoline tax for the preservation, improvement or reconstruction of existing bridges. It is estimated that over the next 10 years that approximately a half billion dollars will be available to local governments for bridge needs. Presently, these monies are used primarily by the Michigan Department of Transportation for State bridges. The legislation creates a Local Bridge Authority to manage the monies as well seven, five member, regional bridge councils. The new Authority would consist of six voting members appointed by the State Transportation Commission (three nominations by the County Road Association of Michigan and three by the Michigan Municipal League) and two non-voting members nominated by the Department of Transportation.



Also, HB 4358 has been introduced which changes vehicle weight restrictions on Michigan roads for certain trucks (without regard to existing limitations imposed by local governments) and could reduce overweight truck fines.

Fire Protection Grants

Certain communities with qualifying state-owned property within their jurisdiction receive fire protection grants from the State of Michigan. A portion of the grants are included in the Department of Labor and Economic Growth budget (approximately \$3.7 million) and the remainder is to be paid to local governments as a result of legislative changes made last year (\$3.5 million). In combination, the State forecasts for its 2004/2005 fiscal year that approximately \$7.2 million of fire protection grant monies will be available to local governments. In addition, new legislation (HB 5313) could provide an estimated additional \$3.7 million from the potential sale of excess state land to local governments receiving fire protection grants. As passed, HB 5313 deposits proceeds on identified potential land sale transactions that exceed \$36 million into the fire protection fund for payment to local governments. While it appears that these monies will experience an increase, due to the nature of their appropriation and the history involving their availability, local governments receiving these monies should continue to budget these monies carefully when doing multi-year planning.

Property Tax Matters

During the current legislative session, there have been a number of bills involving property taxes that impact local governments. The following is a highlight of several of the bills:

- HB 4880, as passed by the House in August 2004, proposes to increase property taxes for mobile home owners with additional monies earmarked for local governments.
- HB 6017 was introduced to address the inconsistent treatment of assessing commercial property
 using the occupancy method. The inconsistent treatment occurs when the taxable value of a
 commercial property is reduced based on a loss in occupancy and a corresponding increase will not
 occur when occupancy increases resulting in a permanent taxable cap on property (subject to
 annual inflationary increases). This treatment is a result of what is commonly referred to as the
 "WPW Case" involving the City of Troy.
- HB 4649 was passed by the House and would allow for local governments to pass a resolution exempting new construction on homestead property used as a living area from property taxes (subject to certain limitations) in all or just certain areas of the local jurisdiction.
- HB 5358 was introduced and would change the requirements for personal property tax examiners including: requiring the State Tax Commission to qualify examiners based on experience and examination; require examiners to be employees of a local government; and make payments to examiners on a per parcel basis.
- HB 5538, as passed by the House, exempts property under development from school operating taxes (18 mills) by classifying the property as "homestead" property. The bill also proposes to not allow the taxable value of property to "uncap" when the property is sold to a new owner.
- HB 4234, as passed by the House, would provide a personal property tax exemption to businesses
 with taxable value of personal property of \$7,500 or less (these businesses would be exempt from
 paying any personal property taxes). Language was included in the House that any revenue loss to
 local governments would be reimbursed by the State. However, these monies would require an
 appropriation by the Legislature.



Refuse Disposal

SB 721 was introduced which would assess a \$3 per ton tipping fee at landfills which could increase the cost of refuse disposal for local governments. The monies generated from this legislation are intended to be used by the State for recycling.

Property Assessment Cap

As you recall, Proposal A limits the growth in taxable value to the lesser of inflation or 5 percent. The inflation factor for this calculation is published by the State Tax Commission and is:

2004	2.3%
2003	1.5%
2002	3.2%
2001	3.2%
2000	1.9%
1999	1.6%
1998	2.7%
1997	2.8%
1996	2.8%
1995	2.6%
1994	3.0%

The 2003 inflation factor was used for property taxes levied in the City's fiscal year ended June 30, 2004. Property taxes are the City's largest source of General Fund revenue. However, as indicated above, growth in existing property can be significantly limited due to Proposal A. This factor should be considered when the City is performing long-term financial planning.

Also, as you probably recall, the Headlee Amendment to the Michigan Constitution limits the amount of taxes that can be levied by the City. In general terms, if growth on the City's existing property tax base exceeds inflation for a particular year, the Headlee Amendment requires the City to "roll back" its property tax rate to inflation. Prior to the passage of Proposal A in 1994, during years when the growth on the City's existing property tax base was less than inflation, the Headlee Amendment allowed the City to "roll up" its property tax rate and recover from years when the property tax rate was "rolled back". However, subsequent to the passage of Proposal A and as a result of changes made to the State's General Property Tax Act, the City is no longer allowed to "roll up" its property tax rate in years when growth on its existing tax base is less than inflation.

Additionally, as demonstrated by a recent study published by the Michigan Municipal League (with the participation of the Michigan Townships Association and the Michigan Association of Counties), due to definitional changes made to the General Property Tax Act in 1994, the treatment of uncapped values or the "pop up" amount when a property is transferred or sold (as growth on existing property subject to the Headlee rollback calculation), the downward pressure on millage rates will continue particularly given the significant gap that now exists between taxable value and state equalized value.



Health Care Costs

It is our understanding that the State of Michigan may be offering local governments the opportunity to participate in the State's prescription drug program. A presentation was made in September 2004 to introduce this program to local governments. While we have not evaluated the program, the City may want to consider this option as it evaluates and continues to try to control its health care costs.

Municipal Finance Act Revisions - Reminder

The Municipal Finance Act was amended several years ago. Communities are now required to submit a filing once a year with the Michigan Department of Treasury. The old ten day "exemption from prior approval" process has been eliminated and is replaced with this qualification process. This filing will serve as a pre-approval for future debt issues. The current filing is due within six months of the City's year end (due December 31, 2004) and is good for one year thereafter. In addition, the City should consider the need to file a qualifying statement for each of its component units.

We would like to thank the City and all those involved with the audit process for their assistance. If any questions arise on reviewing the financial statements or on the above comments, we would be happy to discuss them with you or assist in the implementation of any of the recommendations. Thank you for the opportunity to be of service.

Very truly yours,

PLANTE & MORAN, PLLC

David H. Helisek

Martin J. Olejnik

